



PERFORMANCE REPORT
JULY - DECEMBER 2022



IPOA photo: The IPOA Chairperson Mrs. Anne Makori flanked by US Deputy Assistant Secretary Tobin Bradley, the Board, UNOPS and Infogain Consultants cutting a ribbon to commemorate the launch of IPOA's newly refurbished Data Center, on 30th November, 2022.

Main cover photo: IPOA Chairperson Anne Makori leading the Board in meeting H.E. President William Ruto at Statehouse Nairobi for discussions on how to enhance police reforms in Kenya through civilian oversight, Nairobi on 30th October, 2022.

Back cover: IPOA Chairperson Anne Makori leading the Board to launch the Authority's report on the conduct of police during the August 2022 General Elections on 7th October, 2022. Looking on are representatives of key IPOA stakeholders.



Independent Policing
Oversight Authority



PERFORMANCE REPORT JULY - DECEMBER 2022

**Waweza
kuandikisha
lalamishi lako dhidi
ya utendakazi wa
polisi kwa IPOA
bila malipo kwa
kupiga nambari
1559**

Au kwa kutuma barua pepe kwa: complaints@ipoa.go.ke

* Huduma hii inapatikana kuanzia saa mbili asubuhi hadi saa kumi na moja
jioni Jumatatu hadi Ijumaa.

CONTENTS

Abbreviations and Acronyms	6
Chairperson’s Statement	7
Executive Summary	10
1.0 Introduction	10
1.1 Background.....	10
1.2 Principal Functions	10
1.3 Vision	11
1.4 Mission Statement	11
1.5Motto.....	11
1.6CoreValues.....	11
2.0 Police Accountability	11
2.1 Complaints Management.....	11
2.2 Counselling and Psychosocial Support	15
2.3. Investigations of Police Misconduct	15
2.4 Inspection of Police Premises and Detention Facilities	15
2.5 Monitoring of Policing Operations	21
3.0 Stakeholder Cooperation and Complementarity	23
3.1 Stakeholder Engagement.....	23
3.2 Branding and Awareness Creation	23
4.0 Research and Information Management	23
4.1 Research	23
5.0 Institutional Capacity	24
5.1 Resource Mobilisation	24
5.2 Financial Management	24
5.3 Financial Reporting	24
5.4 Automation	24
5.5 Learning and Growth	24
6.0 Challenges and Recommendations	24
6.1 Challenges Experienced by the Authority	24
7.0 Recommendations	25
7.1 Recommendations to the Service	25
7.2 Conclusion	26
8.0 Appendices	27
Appendix (i): Operational Statistics since Inception	27
Appendix (ii): Cases before courts	29
Appendix (iii): Convictions made from 2012 to December 2022	37
Appendix (iv): Case studies	38
Appendix (V): Stakeholder Engagements and Outreach Activities	38

List of Figures

Figure 1: Number of complaints received per region office	12
Figure 2: Mode of receipt of the Complaints processed	12
Figure 3: Types of inspections conducted	16
Figure 4: Follow up inspections per County	16
Figure 5: Policing operations monitored	21

List of Tables

Table 1: Source of the complaints received	13
Table 2: Nature of complaints received	13
Table 3: Complaints processed	14
Table 4: Status of Follow-up inspections conducted	17

ABBREVIATIONS AND ACRONYMS

AIE	Authority to Incur Expenditure
APS	Administration Police Service
CIC	Case Intake Committee
DCI	Directorate of Criminal Investigations
EACC	Ethics and Anti-Corruption Commission
ECM	Enterprise Content Management
IAU	Internal Affairs Unit
ICT	Information and Communication Technology
IEC	Information, Education, and Communication
IG	Inspector General
KPS	Kenya Police Service
KRA	Key Results Area
NGAO	National Government Administration Officers
NPS	National Police Service
ODPP	Office of the Director of Public Prosecution
UNOPS	United Nations Office for Project Services

CHAIRPERSON'S STATEMENT



On behalf of the Board, the management, and the staff, I am pleased to present the Statutory Performance Report for the Period July - December 2022. During the period, the Authority made great strides within its mandate. This report outlines the Authority's performance in key mandate areas, achievements, challenges, and recommendations made to the National Police Service (NPS).

The consolidated effort that IPOA has made since inception continues to play a critical role of holding the police accountable to the public. Guided by its constitutive Act and in the spirit of collaboration with stakeholders in the criminal justice system, the Authority continues to uphold its mantra of guarding public interest in policing services. In line with the mission as stipulated in the current strategic plan (2019-2024), the Authority has continued to conduct impartial and independent investigations on police misconduct, inspections of police premises, audits on investigations and actions taken by the Internal Affairs Unit of the Service and monitoring of Police operations affecting members of the Public. This has greatly enhanced professionalism and integrity in the Police Service.

Since its inception, the Authority has received 24,569 complaints and 4,251 consequent investigations have been completed. The completion of investigations has gradually increased throughout the period due to growth in staffing levels and capacity building of technical officers. The Authority has also conducted 3,231 inspections towards the realization of improved detention facilities and police premises. Additionally, 521 police operations have been monitored to ensure that Police operations are carried out professionally and within the confines of the law. The results of these inspections and police operations informed the recommendations made on areas of improvement to the NPS.

In the period under review, the Authority monitored police operations during the party nominations and the general elections. IPOA deployed 250 monitors across 46 counties compared to 104 in 31 counties in the 2017 general elections. Several recommendations were made to address the issues of concern and inform police operations in subsequent elections. Key among these recommendations include the NPS making it mandatory for all deployed officers to display their name tags and service numbers prominently throughout the exercise. Further, special police officers drawn from other units including the KWS, KFS, Prisons and NYS be trained together with the NPS on election preparedness to enhance operational synergy.

Lastly, I acknowledge my fellow Board members for their commitment towards realizing the Authority's vision and mission. I also wish to thank the IPOA management and staff for their dedication that has contributed to the achievements made during the performance period. The support extended by the government and the development partner community has been critical to the success of IPOA's operations during the review period.

A handwritten signature in blue ink, appearing to read 'Anne Makori', written over a light blue background.

**Anne Makori, EBS.,
Chairperson**

DIRECTOR / CHIEF EXECUTIVE OFFICER'S STATEMENT

The Authority remained committed towards actualization of the Key Results Areas in the Strategic Plan (2019-2024) which is in its fourth year of implementation.

During the period under review, the Authority received and processed 1,777 complaints, concluded 367 investigations, inspected 97 police facilities and monitored 59 police operations. Further, to report on performance, update stakeholders and express its position on public interest matters, the Authority engaged traditional and digital media. To enhance visibility, the Authority printed IEC materials and published reports which were distributed online and during the Authority's engagements and outreach activities.



The Authority's annual accounts were prepared, reported and audited in accordance with the provisions of Articles 226 and 229 of the Constitution and the Public Audit Act No.34 of 2015. In the FY 2021/22 the Auditor General audited IPOA's annual financial statements and issued an unqualified audit opinion. The Authority participated in the Financial Reporting (FiRe) Awards for the FY 2020/21 and emerged 4th Position in the category of Independent Offices and Constitutional Commissions. The FiRe awards are granted to public institutions which comply to all requirements of financial reporting.

To enhance visibility of the Authority's operations, the Authority published reports and printed IEC materials which were distributed during stakeholder engagement and outreach activities. Further, the Authority released press statements and facilitated media interviews as circumstances demanded. During the period under review, the Authority participated in preparation of the FY2023/24 medium-term budget under the Governance Justice Law and Order Sector (GJLOS). The Authority was allocated a budget ceiling of Kshs. 1,052.7 million.

I would like to thank the Board for its continued guidance and support throughout the period. Special thanks to the staff for their commitment and dedication in service delivery. I would also like to assure the public and other stakeholders that the Authority is committed in guarding public interest in policing.

A handwritten signature in black ink, appearing to read 'Elema Halake', written over a white background.

Elema Halake (SS)
Director/ Chief Executive Officer

EXECUTIVE SUMMARY

In the period under review, the Authority received and processed 1,777 complaints through investigations, monitoring of police operations and inspections of police facilities, and referral to other agencies for action. These complaints were received from members of the public, police officers, state and non-state organizations. Other incidents of police misconduct that were considered of high interest to the public were taken up on own motion.¹

In the reporting period, IPOA conducted 367 investigations out of which 147 were forwarded to the ODPP for further action while the rest are under active investigations. In the review period the Authority recorded 1 conviction. Cumulatively, 181 cases were before court. The Authority conducted 97 inspections of police premises and detention facilities and monitored 59 police operations. The inspections included 37 New Inspections, 55 follow-up² inspections and 5 thematic inspections³ which included 4 on Police Records and 1 on illegal Immigrants as a special interest group. The 59 police operations included 33 on public order management, 8 on postponed elections, 7 on social media monitoring, 4 on security operations, 3 on traffic management, 3 on beats and patrols⁴, and 1 on the August 2022 general elections. Consequently, the Authority made recommendations to the Service and other relevant actors for action as per its constitutive Act [Sec. 6(k)].

Despite these achievements, the Authority experienced challenges that affected its operations including; rationalized budgets, difficulty in accessing forensic services from some specialized DCI Units causing some investigations completion delays, undue delay to arrest warrants and summons to suspect police officers and failure to produce required documents to aid investigations. IPOA recommends, increased resource allocation to the Authority, streamlining the access of the National Forensic Lab to ease access for the Authority, the IG to ensure that the suspect police officers cooperate and comply with arrest warrants and summons and that the police premises are adequately funded.

¹ Police misconduct incidents taken up by the Authority on its own initiative.

² An activity conducted in a police premise or facility that had been initially inspected to assess the current status and find out whether there was uptake of recommendations made during the new inspection. A facility qualifies for a follow-up 6 months after the initial inspection has been conducted.

³ This is an activity conducted in a police premise or facility guided by emerging issues affecting the NPS with a view of obtaining findings after the inspections and making relevant recommendation.

⁴ These are duties assigned to police officers that can be carried out by foot or by use of vehicles both day and night with a view of enhancing security through surveillance in their area of jurisdiction.

1. INTRODUCTION

1.1 Background

The Independent Policing Oversight Authority is established under the Independent Policing Oversight Authority Act (No. 35 of 2011). Its main function is to provide for civilian oversight over the work of the Police.

The Objectives of the Authority as set out in Section 5 of its constitutive Act are to:

- (a) Hold the Police accountable to the public in the performance of their functions;
- (b) Give effect to the provision of Article 244 of the Constitution that the Police shall strive for professionalism and discipline and shall promote and practice transparency and accountability; and
- (c) Ensure independent oversight of the handling of complaints by the Service.

Under section 30 of the IPOA Act; the Authority should submit to the Cabinet Secretary, at least once every six months, a report of the performance in its functions, making such recommendations as it may consider necessary, and the Cabinet Secretary shall, within 14 days after receiving such report, cause it to be published and laid before the National Assembly. This Report complies with the above-mentioned statutory requirement.

1.2 Principal Functions

The Authority's principal functions as laid out under section 6 of the Authority's Act are to:

- a) Investigate any complaints related to disciplinary or criminal offenses committed by any member of the National Police Service, whether on its motion or receipt of a complaint, and make recommendations to the relevant authorities, including recommendations for prosecution, compensation, internal disciplinary action, or any other appropriate relief, and shall make public the response received to these recommendations;
- b) Receive and investigate complaints by members of the Police Service;
- c) Monitor and investigate policing operations affecting members of the public;
- d) Monitor, review, and audit investigations and actions were taken by the Internal Affairs Unit of the Police Service in response to complaints against the Police and keep a record of all such complaints regardless of where they have been first reported and what action has been taken;
- e) Conduct inspections of Police premises, including detention facilities under the control of the Service;
- f) Co-operate with other institutions on issues of Police oversight, including other State organs concerning services offered by them;
- g) Review the patterns of Police misconduct and the functioning of the internal disciplinary process;
- h) Present any information it deems appropriate to an inquest conducted by a court of law;
- i) Take all reasonable steps to facilitate access to the Authority's services to the public;
- j) Subject to the Constitution and the laws related to freedom of information, publish findings of its investigations, monitoring, reviews, and audits as it seems fit, including through the electronic or printed media;
- k) Make recommendations to the Police Service or any State organ;
- l) Report on all its functions under its Act or any written law; and

- m) Perform such other functions as may be necessary for promoting the objectives for which the Authority is established.

1.3 Vision

A transformative civilian oversight Authority that promotes public trust and confidence in the National Police Service.

1.4 Mission Statement

To conduct independent and impartial investigations, inspections, audits, and monitoring of the National Police Service to enhance the professionalism and discipline of the Service.

1.5 Motto

Guarding Public Interest in Policing.

1.6 Core Values

- Independence
- Integrity and Accountability
- Impartiality
- Professionalism
- Accessibility.

2. POLICE ACCOUNTABILITY

As a civilian oversight body, the Authority executes various functions towards ensuring police accountability. These include receiving and processing complaints on police misconduct, conducting independent investigations, inspecting police premises including police lock-up facilities, and monitoring police operations affecting members of the public.

2.1 Complaints Management

The IPOA Act No. 35 of 2011 requires the Authority to ensure independent oversight of the handling of complaints against the NPS. The Authority executed this function through the receipt and processing of complaints lodged by members of the public and police officers. This is accomplished through independent cross-examination of all complaints lodged to assess any involvement of members of the NPS or otherwise.

The IPOA Act provides that the Authority may receive and investigate complaints related to disciplinary or criminal offenses committed by members of the Police Service when.

- a. Reported by members of the public.
- b. Reported by members of the NPS.
- c. On the Authority's own motion.

2.1.1 Complaints Received

The Authority received and processed 1,777 complaints ranging from death from police action, enforced disappearance, sexual offenses, abuse of office, physical assault, and arbitrary arrests among others. These complaints were received, registered, and processed, and recommendations were made for resolutions in the period July – December 2022 as indicated

in figure 1 below. Of all the complaints, 665 (37.4%) were received and processed at the Headquarters, followed by the Mombasa region at 255 (14.4%) and Kisumu at (205) 11.5%.

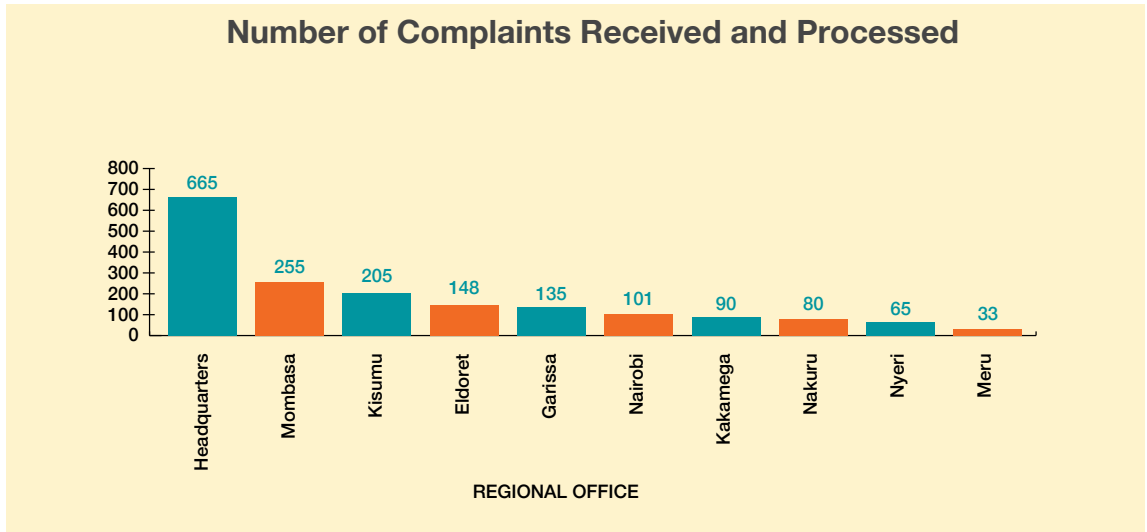


Figure 1: Number of complaints received per regional office.

Source: (IPOA, 2022)

2.1.2 Mode of Receipt

Majority of these Complaints were received through walk-ins and letters sent to the Authority. A few were received through IPOA's website, on its own motion, outreach, and through social media.

The Authority received and registered a total of 132 complaints through the Toll-Free number - 1559. In addition, 1,240 follow-ups were received through the Call Center which comprised matters that are being handled through investigations, inspections, and monitoring. Figure 2 shows the different modes used in lodging complaints during the reporting period.

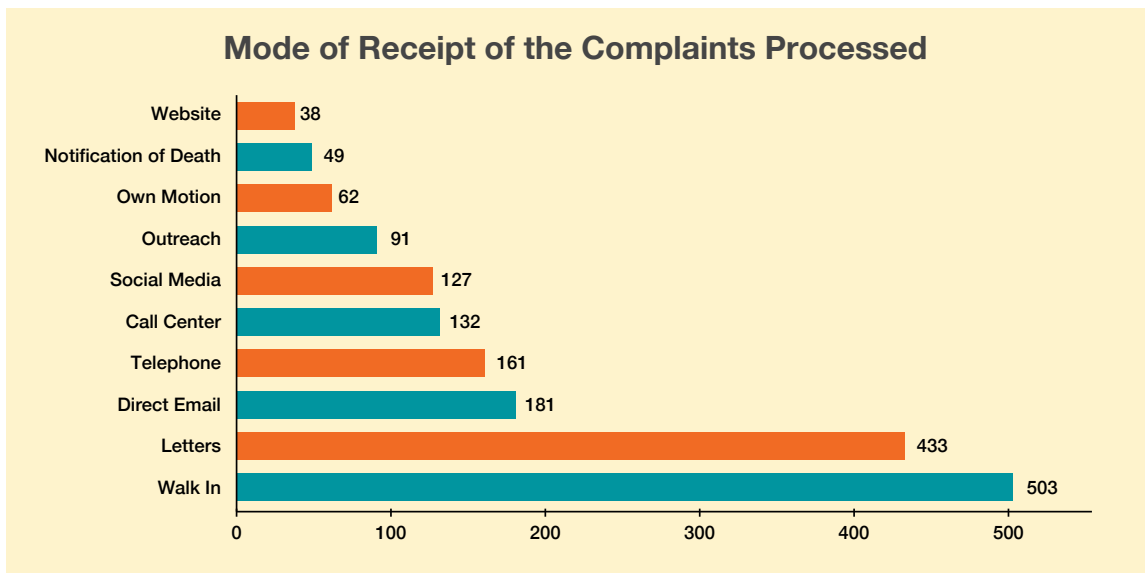


Figure 2: Mode of receipt of the Complaints processed.

Source: (IPOA, 2022)

2.1.3 Source of Complaints

Complaints were received from various sources including members of the public, police officers, state and non-state actors, persons complaining on behalf of others, and others by IPOA's own motion.

Source	July	August	Sept	Oct	Nov	Dec	Total
Individual	198	164	207	246	287	216	1,318
Acting on Behalf	41	36	44	52	47	34	254
State Actor	8	24	16	8	12	9	77
Police Officer	9	7	4	10	11	8	49
Non-State Actor	7	9	9	4	9	5	43
Own Motion	6	3	3	7	13	4	36
Total	269	243	283	327	379	276	1,777

Table 1: Source of the complaints received.

Source: (IPOA, 2022)

Out of a total of 1777 complaints received during the period under review, 1318 complaints were from members of the public, 254 from members of the public complaining on behalf of others, 49 from members of the National Police Service, 77 from state actors and 43 from non-state organizations⁵. Other incidents of police misconduct (36) considered of high interest to the public were taken up through Authority's own motion⁶. The Authority also makes follow up on such complaints by reaching out to the source or the complainants.

2.1.4 Nature of Complaints Received

The highest number of complaints received was on police inaction, followed by physical assault and abuse of office by police respectively. During the period, no death notification was made to the Authority as required by law. Therefore, the Authority appeals to the members of NPS to be notifying the Authority of any death out of police action or in police custody, as required by law (Sec. 25 of the Authority's Act). Table 1 below shows the nature of complaints received in the reporting period.

Nature of Complaint	No.
Police inaction /Negligence of Duty	620
Physical Assault occasioning non-serious injury	221
Police Unethical practices/ abuse of office	165
Harassment	142
Corruption /Extortion	100
Threats to Life	71
Death from Police Action (shooting and physical assault, traffic accidents)	62
Wrongful detention (arbitrary arrest / wrongful detention, violation of rights of persons deprived of liberty)	54
Physical assault occasioning serious injury	52
Shooting Causing Injuries	49

⁵ The Non-state organizations who lodged complaints with the Authority include KHRC, MUHURI, and Kayole Social Justice

⁶ Own motion complaints are police misconduct incidents taken up by the Authority on its own initiative. Such complaints are largely highlighted in media (mainstream or social) and have high public interest.

Administrative Issues Including Compliments, Transfers, Promotions, and Dismissals.	44
Malicious Prosecution	29
Death in Police Premises/Custody	26
Matters of a personal nature (Civil in Nature, debts, family disputes)	23
Enforced Disappearance	20
Sexual Offences	20
Destruction of property by police officers	18
Contempt of Court Order	16
Non-mandate issues (Complaints not involving police officers)	16
Detention of exhibits/ property by police officers	14
Refusal to refund cash bail	9
Unlawful discharge of a firearm that does not cause injuries	3
Use of obscene, abusive, insulting language	3
Total	1,777

Table 2: Nature of complaints received.

Source: (IPOA, 2022)

2.1.5 Complaints Processing

Upon receipt of complaints, the Authority internally gives suitable recommendations depending on the nature of the complaint. Some complaints were recommended for closure due to various reasons including withdrawal by the complainant and matters before the court.

The Authority processed these complaints through a Case Intake Committee (CIC). The committee made recommendations for investigations, inspections, and monitoring and referred some to other state agencies for further action depending on their nature. Some of the complaints were closed or resolved using alternative complaint resolution methods. The table below shows the different ways in which complaints received were processed in the period under review.

CIC Recommendation For Resolution	No. of Complaints
Preliminary inquiry	971
Complaints recommended for investigations	496
Complaints recommended for inspections and monitoring	142
Complaints closed (due to withdrawal of complainants and matters before a court)	91
Complaints referred to NPS	53
Complaints referred to NPSC	11
Complaints referred to DCI	5
Complaints referred to CAJ	3
Complaints referred to NLC	2
Complaints referred to ODPP	1
Complaints referred to IAU	1
Complaints referred to EACC	1
Total	1,777

Table 3: Complaints processed.

Source: (IPOA, 2022)

2.1.6 Complaints Handling at Internal Affairs Unit (IAU)

The Internal Affairs Unit of the National Police Service (NPS) is mandated to promote the highest standards of professionalism and discipline within the Service by ensuring that there is compliance with constitutional standards of human rights and fundamental freedoms. In view of the foregoing, the Unit is expected to have an effective and efficient complaints-handling mechanism.

2.1.7 Complaints Referred to IAU

The Authority referred one (1) complaint to the Internal Affairs Unit of the Police. The IAU provided feedback on 16 files including those that the Authority had referred to the unit in the previous reporting period.

2.2 Counselling and Psychosocial Support

In the period under review, IPOA received a total of 124 clients (63 male and 61 female). Of the 124 clients, 27 (were either complainants or witnesses while 97 clients were IPOA staff members. Staff members were either taken through individual counselling, a psychoeducational forum, and psychological first aid/debriefing.

2.3. Investigations of Police Misconduct

The IPOA Act under Section 6(a) mandates the Authority to investigate any complaints related to disciplinary or criminal offenses committed by any member of the Service, whether on its motion or receipt of a complaint, and make recommendations to the relevant authorities, including recommendations for prosecution, compensation, internal disciplinary action or any other appropriate relief, and shall make public the response received to these recommendations.

2.3.1 Investigations Conducted

The Authority investigated 367 cases. Out of these, 4 cases were recommended for closure after legal review while 147 case files were forwarded to the ODPP for action. As of 31st December 2022, 181 cases were before the courts as shown in Appendix II. There was 1 successful conviction in Ngong Law Courts involving Corporal Martin chege who was convicted of assault and fined Kshs. 20,000 and a default culminating in serving 4 months in prison.

2.4 Inspection of Police Premises and Detention Facilities

The Independent Policing Oversight Authority is mandated under Section 6 (e) of the IPOA Act, to conduct inspections of Police premises, including detention facilities under the control of the National Police Service to ensure adherence to human rights standards in policing.

2.4.1 Police Premises Inspected

The Authority conducted a total of 97 inspections in various NPS facilities across the country. At KPS facilities, a total of 97 inspections were conducted where 37 were New Inspections, 55 were Follow-ups and 5 were Thematic Inspections; with 4 being on Illegal Immigrants as a Special Interest Group and 1 on Police Records.

The figure below indicates the different categories of inspections conducted.

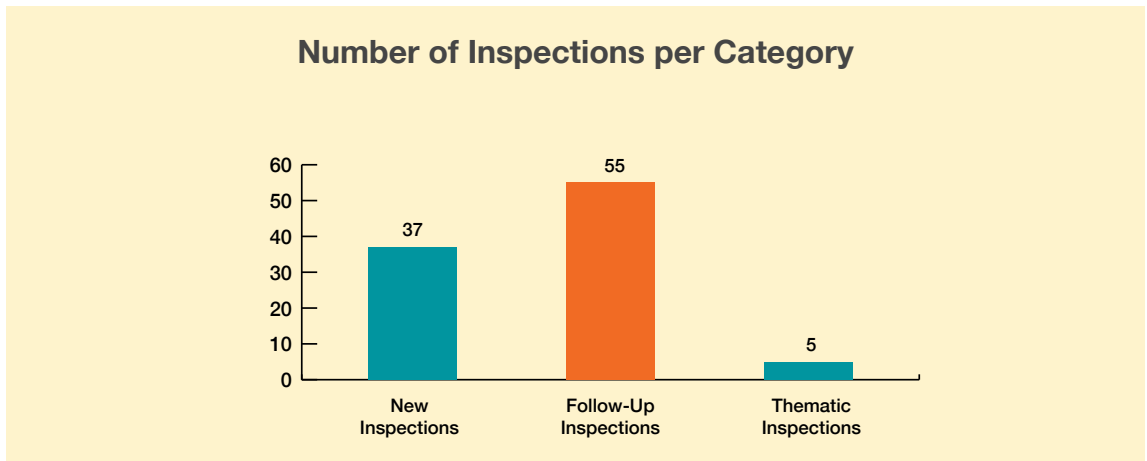


Figure 3: Categories of inspections conducted.

Source: (IPOA, 2022)

2.4.1.1 New Inspections

During the reporting period, 37 New Inspections were conducted in various Police facilities and premises across the country. The inspections were conducted in 17 Police Stations, 19 Police Posts, and 1 Patrol Base.

2.4.1.2 Follow-up Inspections

The Authority also conducted 55 Follow-up Inspections distributed across the regions as shown below.

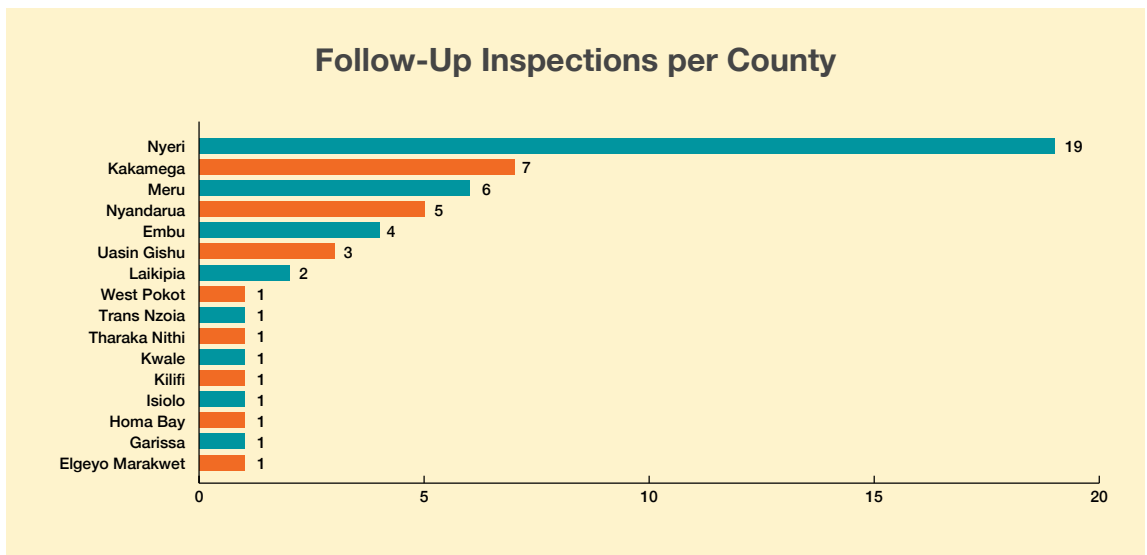


Figure 4 : Follow up inspections per County

Source: (IPOA, 2022)

Various parameters were assessed during the initial inspection and changes were monitored in the subsequent follow-up inspections. The table below shows the findings after the follow-ups.

Parameters	Status at Initial Inspections	Status at Follow-Up Inspections	Comments on Improvement / Deterioration
A: Utilities			
Water	86%	90%	4% of the facilities inspected showed an improvement in water provision.
Lighting	96%	94%	2% decline in the availability of electricity due to disconnection of power for lack of payment.
Wheelchair Access	65%	69%	There was a 4% improvement in wheelchair access within the stations inspected due to the uptake of recommendations made by the Authority.
First Aid Box	10%	12%	There was a 2% increase in the provision of First Aid kits.
B: Safety and Security			
Main Gate Sentry	29%	33%	4% improvement in facilitating sentry at the main gate. This was attributed to the positive uptake of recommendations made by the Authority and the need to enhance safety and security within the Police facilities.
Secure Report Desk	39%	52%	13% improvement in reinforcing security at the report desk as a result of uptake of the Authority's recommendation.
Perimeter Fence	41%	42%	1% improvement in securing Police Premises by constructing perimeter walls.
Fire Equipment	27%	29%	2% improvement in the availability of fire equipment in the inspected facilities.
Directional Signage	61%	69%	8% improvement as a result of implementing recommendations by the authority.
C: Front Desk			
Manned Customer Care Desk	29%	31%	2% improvement in the manning of the customer service desk because of implementing IPOA recommendations.
Manned Gender Desk	22%	34%	12% improvement in manning of gender desk as a result of implementing IPOA recommendations
Existence of a Child Protection Unit	6%	12%	6% improvement in availing CPU facilities in police premises through the support of CSR projects by private organizations and NGOs.

Parameters	Status at Initial Inspections	Status at Follow-Up Inspections	Comments on Improvement / Deterioration
D: Detention Facilities			
Availability of Female Cells	64%	69%	5% improvement in the availability of Female Cells in the inspected facilities as a result of uptake of IPOA recommendations.
Availability of Male Cells	76%	77%	1% improvement in the availability of Female Cells in the inspected facilities as a result of uptake of IPOA recommendations.
Existence of Female Juvenile Cells	12%	13%	1% improvement in availing separate cells for female juveniles as a result of uptake of IPOA recommendations.
E: Conditions of Cells			
Hygienic Conditions of Cells	70%	83%	13% improvement as a result of the availability of water for most facilities.
Cleanliness Of Toilets	52%	60%	8% improvement as a result of the availability of water for most facilities.
Adequate Light	42%	60%	18% improvement in the availability of adequate artificial lighting in the cells.
Adequate Ventilation	60%	69%	9% improvement in the availability of adequate ventilation in the cells due to uptake of the Authority's recommendations.
Provision of Bedding	18%	23%	5% improvement in the provision of beddings in the cells due to support from well-wishers.
Outdoor Area	10%	19%	9% improvement in availing an outdoor area for detainees as a result of uptake of the Authority's recommendations.
Wash Area	18%	23%	5% improvement in availing a wash area in the cells as a result of uptake of the Authority's recommendations.
F: Detainees Welfare			
Provision of 3 Meals a Day	44%	47%	3% improvement as a result of sufficient use of AIE.
Provision of Drinking Water	74%	84%	10% improvement as a result of an increase in reliable sources of safe water through a donation of tanks by well-wishers.
Provision of Special Services for Women. i.e., Sanitary Towels	0%	2%	2 % improvement in the provision of special services as a result of donations from well-wishers and NGOs.

Parameters	Status at Initial Inspections	Status at Follow-Up Inspections	Comments on Improvement / Deterioration
Provision of Emergency Medical Care	74%	75%	1% improvement as a result of an increased partnership with Government Medical facilities.
G: Detainees Treatment			
Detainees Rights Displayed	4%	8%	4% improvement in the display of detainee rights as a result of uptake of the Authority's recommendations.
H: Records Management			
Occurrence Book	98%	98%	Status quo maintained.
Cell Register	59%	77%	18% improvement in the maintenance of Police records.
Detainees' Property Register	29%	31%	2% improvement in the availability of the Detainee Property Register due to the issuance of registers by the NPS.
Arms And Ammunition Movement Register	61%	71%	10% improvement in maintaining the Arms movement register attributed to the implementation of IPOA recommendations.
Exhibits Register	27%	43%	16% improvement as a result of uptake of IPOA recommendations.
Complaints Against Police Register	24%	21%	3% decline as a result of Officers in Charge at the stations not providing one.
I: Resource Allocation			
Availability of vehicles	43%	52%	9% improvement as a result of the availability of lease vehicles.
Availability of stationery	36%	40%	4% improvement in the availability of stationary in facilities inspected.
Availability of computers	38%	42%	4% improvement in the availability of computers in some Police as a result of the automated OB.
Availability of photocopiers	20%	25%	5% improvement in the provision of photocopiers by NPS.
Availability of communication gadgets	43%	27%	16% decline in the availability of communication gadgets since some of the communication gadgets were damaged and not repaired.
Availability of protective gear	17%	35%	18% improvement in the availability of protective gear since the supply by NPS was sufficient.

Parameters	Status at Initial Inspections	Status at Follow-Up Inspections	Comments on Improvement / Deterioration
Availability of Police Uniform	25%	17%	8% decline in the provision of the new uniform. Officers reported having been issued with only one pair of the new KPS uniform.
J: Office Space and Housing			
Sufficient Office Space	19%	17%	2% decline in the sufficiency of office space due to the additional deployment of officers from APS.
Interrogation/ Interview Rooms	0%	2%	2% improvement in the availability of interview rooms as a result of uptake of the Authority's recommendations.
Exhibits Store	58%	69%	11% improvement in availing exhibit stores in the police premises as a result of the implementation of the Authority's recommendations.
K: Community Policing			
Existence of Community Policing Committees	40%	42%	2% improvement in the formation of Community Policing initiatives, a positive step towards people-centered policing.
Minutes of the last Meeting	37%	41%	4% improvement in the availability of minutes from previous Community Policing Meetings as a result of the implementation of the Authority's recommendations.
OIC Vice Chair of the Committee	14%	33%	19% improvement in OIC being the Vice-Chair of the Committee to offer security advice.
Evidence of Structured Community Clusters	27%	27%	Status quo maintained.

Table 4: Status of Follow-up inspections conducted.

Source: (IPOA, 2022)

2.4.1.3 Conclusion on Inspections Conducted

There was a significant improvement in the maintenance of Police records and the availability of adequate artificial lighting in the cells. There was a notable decline in the provision of the new uniform. Officers reported having been issued with only one pair of the new KPS uniform. The availability of communication gadgets also indicated a decline as shown in the above table. This decline was attributed to lack of accessories especially batteries to replace the faulty ones.

The follow-up inspections indicated that there was an average improvement of 5% following the uptake of respective recommendations made. The Authority recommends that the Service ensures improvement in the identified areas.

2.4.1.4 Thematic Inspections

The Authority carried out five (5) thematic inspections; 1 on Illegal Immigrants and 4 on Police records.

The inspection regarding illegal immigrants was conducted at Merti police station in Isiolo County. It involved 70 illegal immigrants from Ethiopia who had been detained at the station. Their details were correctly captured in both Occurrence Book and Cell Register. However, the station did not have a special cell for immigrant detainees.

The detainees were arrested on the 9th of November 2022 and arraigned in court on the 11th of the same month and were remanded at the station. The station neither had Government nor Police interpreters. They raised their concerns with the Authority’s inspectors including allegations of mistreatment by police officers and some were sick and had not been attended to. The station in charge informed inspectors that they were in collaboration with Immigration Department, Refugee Council, Judiciary, local NGOs, NGAO and ODPP to handle the matter.

2.5 Monitoring of Policing Operations

Section 6 (c) of the IPOA Act mandates the Authority to monitor and investigate policing operations affecting members of the public. The monitoring aims to ensure that Police operations are carried out professionally and lawfully.

2.5.1 Policing Operations Monitored

During the reporting period, the Authority monitored 59 Policing activities categorized into different forms of police operations as outlined in the figure below;

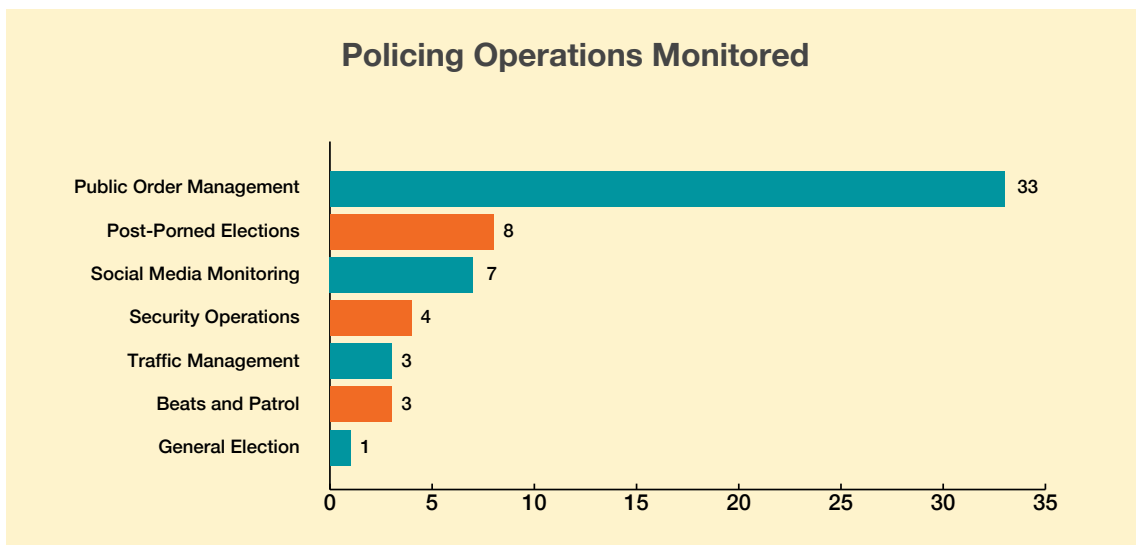


Figure 6: Policing operations monitored.

Source: (IPOA, 2022)

2.5.1.1 Monitoring of the 2022 General Elections

The Authority monitored police operations before, during and after the general elections

of 9th August 2022 and the postponed elections for Governors, Members of the National Assembly and Members of the County Assembly in some areas⁷ held on 29th August 2022. IPOA deployed 250 monitors across 46 counties in Kenya, compared to 104 in 31 counties in the 2017 General Elections. Additionally, through partnership with Kenya National Commission on Human Rights the Authority (KNHCR) indirectly monitored the conduct of members of the NPS in Taita Taveta County. The Authority established that the police officers conducted the operations professionally.

Eight (8) incidents were reported during the 2022 general election compared to 102 incidents (27 deaths and 75 injuries) documented in the 2017 general election. The Authority launched investigations on the 8 incidents and has since finalized them.

The Authority made various recommendations for improvement in the subsequent elections including NPS making it mandatory for all officers deployed to undertake electoral duties to always have their name tags and service numbers affixed on their uniforms throughout the exercise. Further, officers from other Units such as KWS, KFS, Prisons and NYS Servicemen; to be trained together with the police on election preparedness to enhance synergy.

IPOA also calls on the IEBC to disburse allowances to police officers in a timely manner, rationalize the number of officers proportionally to the number of registered voters, and to ensure that they have reliable transport arrangements for officers to and from the polling stations.

2.5.1.2 Public Order Management

The Authority monitored 9⁸ police operations on public order management and observed that officers conducted themselves professionally, with few reported cases of excessive use of force.

2.5.1.3 Security Operations

IPOA conducted 4 monitoring activities of Police operations in Laikipia and Turkana Counties. The Turkana County and larger Kerio Valley has been experiencing insecurity which is largely attributed to cattle rustling, scramble for natural resources and boundary disputes majorly between the Pokot and Turkana communities. IPOA team was deployed to monitor police operations and report on circumstances to that resulted to attack and killing of 8 Police Officers.

2.5.1.4 Beats and Patrols monitoring

Monitoring activities were conducted around pubs, bars, and wine and spirit stores as a result of allegations of extortion by Police officers.

Some of the key findings include:

- a. The monitors observed that it had become a norm for bar and liquor store owners to give out bribes to Police Officers to avoid harassment.
- b. The Authority established that in Kitengela; there were specific officers who collected bribes from the bars and liquor store on behalf of the officer in charge at Kitengela Police station whom they had nicknamed 'Bensouda'.
- c. Police Officers in Kasarani area of Nairobi were seen collecting bribes from gambling joints instead of enforcing the ban on outlawed gambling machines.

7 Kitui-Kyome-Thaana ward; Nairobi-Utawala Ward; Bungoma-Senate; Narok-Olloomasani Ward; Siaya-South Gem Ward; Kakamega- Mumias North Ward; Muranga-Kandara Constituency; Elgeyo Marakwet-Senate; Garissa-Garissa Township; Lamu-Shela ward

8 Monitored Azimio Rally at Kamukunji grounds, Operation in Kwale organized by HURIA and Matuga Sub-County Community initiative, Demonstrations against Fist choice recruitment and consultancy in Eldoret, Monitoring Conduct of Police during the Pronouncement of Supreme Court Verdict on the Presidential Elections on 5/9/2022, Monitoring police conduct during the inauguration of the Garissa Governor-Elect H.E Nathif Jamaa.

2.5.1.5 Traffic management

The Authority conducted 3 traffic management monitoring in Nairobi, Nyeri, and Nakuru regions as a result of complaints raised on harassment and extortion of motorists by Police Officers.

2.5.1.6 Social Media Monitoring

The Authority conducted 7 social media monitoring activities. The monitoring focused on highlighting issues on, political rallies, postponed elections and by-elections, the court ruling on various election cases, swearing in of political leaders, and crackdowns on illegal goods and contraband across the country by police officers.

3. STAKEHOLDERS COOPERATION AND COMPLEMENTARITY

3.1 Stakeholders Engagement

The Authority held meetings with representatives of various stakeholder institutions including State and Non-State actors, non-governmental organizations, civil society and electoral observer missions as detailed in appendix (v). These engagements strengthened the existing cooperation with key stakeholders.

Further, to report on performance, update stakeholders and express its position on public interest matters, the Authority engaged traditional and digital media. To enhance visibility, the Authority printed IEC materials and published reports which were distributed online and during the Authority's engagements and outreach activities.

Specifically, various stakeholders were engaged in an external validation process of IPOA's draft regulations captured under the IPOA Act. Upon enactment, the regulations will strengthen the Authority's operations.

3.2 Branding and Awareness Creation

The Authority published and broadcasted Information, Education and Communication materials during functions, stakeholder engagement and outreach activities. Strategically, the Authority targeted police officers, stakeholder institutions and members of the public during the various awareness creation and outreach programmes carried out during the period. Besides this, IPOA organized media engagements and facilitated press statement release when need arose. The Authority also regularly updated its digital platforms to ensure its publics were appraised of key developments.

4. RESEARCH AND INFORMATION MANAGEMENT

4.1 Research

Through research, IPOA generates knowledge, evidence-based findings, and a basis for strategic advisory and data management. The Authority completed a report on tracking of level of implementation of recommendations made to NPS during the period under review. The implementation status of IPOA recommendation to NPS stood at 59%.

5 INSTITUTIONAL CAPACITY

5.1 Resource Mobilization

The Authority's approved budget for FY2022/23 was Kshs. 1,024.6M. However, the budget was reduced downwards by Kshs.72.86 million to Ksh.951.7 million in supplementary estimates I. During the period under review, the Authority participated in the preparation of the FY2023/24 medium-term budget under the Governance Justice Law and Order Sector (GJLOS). The Authority was allocated a budget ceiling of Kshs. 1,052.7 million.

5.2 Financial Management

The Authority's approved budget for FY2022-23 was Kshs. 1,024.6 million. As at 31st December 2022, IPOA had received Ksh.403.78 million (39%) in the form of exchequer releases from the National Treasury and absorbed 36% (Ksh.372.89 million) of the approved budget estimates.

5.3 Financial Reporting

The Constitution of Kenya, the Public Financial Management (PFM) Act 2012, PFM Regulations 2015, Public Audit Act 2015, International Public Sector Accounting Standards (IPSAS), IPOA financial policies and procedures manual and Government circulars and directives issued from time-to-time guide IPOA's financial operations.

5.4 Automation

During the period, IPOA strengthened its business systems and internal processes by enhancing its ECM system, developing and implementing ERP solutions, and refurbishing the two data centers through the support of the US Government. Though still ongoing, the projects are at an advanced stage of completion with the enhancement of the ECM system at 85%, development of Enterprise Resource Planning (ERP) at 55% and refurbishment of the data centers at 90%. The Nairobi Data Center works were completed and launched on 30th November 2022 by the US Deputy Assistant Secretary Tobin Bradley. User Acceptance Testing (UAT) and Training is in progress. Project quality assurance is periodically assessed by the UNOPS team.

5.5. Learning and Growth

The Authority trained 16 staff members and officers at a cost of Kshs 1,040,400. This comprised both individual training and continuous professional development programs. The Authority continues to pray to the National Treasury for increased funding for intensive training to the technical staff who handle its unique mandate.

6. CHALLENGES AND RECOMMENDATIONS

6.1 Challenges Experienced by the Authority

During the reporting period, the Authority faced the following challenges:

- a) Budget rationalization which adversely affected field-based activities and ultimately performance in the key output areas.
- b) There is a slow rate of implementation of IPOA's recommendations by NPS.
- c) Difficulty in accessing forensic services from some specialized DCI Units causing some

investigations completion delays.

- d) Undue delay to arrest warrants and summons to suspect police officers and failure to produce required documents to aid investigations.
- e) Deliberate coverup and interference to investigations of suspect police officers by other police officers - blue code of silence.

7.0 RECOMMENDATIONS

7.1 Recommendations to Challenges Experienced by The Authority

- a) Enhanced budgetary allocation by the National Treasury for effective service delivery.
- b) Improved uptake of IPOA's recommendations by the NPS.
- c) The IG to ensure that the suspect police officers cooperate and comply with arrest warrants and summons.
- d) To streamline access of the National Forensic Lab to ease access for the Authority.
- e) The Inspector General to facilitate the prioritization of cases and matters referred to NPS for prompt action and feedback.

7.2 Recommendations to the Service

According to section 6(k) of the IPOA Act, the Authority is mandated to make recommendations to the Service. In this regard, the Authority recommends the following:

7.2.1 Scarcity of resources and basic infrastructure: The Inspector General of Police should ensure that Police Premises are adequately funded. Proper planning and fair distribution of resources in line with Sec 116 (2) of the National Police Service Act of 2011 should be adhered to. Sufficient provision of motor vehicles, uniforms, Police Registers, and tools of work (communication gadgets, computers, printers, photocopiers) will improve the work of the police. AIE vote allocated to Stations should also be increased progressively factoring variables such as the number of detainee intake and area of coverage.

7.2.2 Improper record keeping: The necessity of keeping proper records is well recognized in the National Police Service Act 2011 section 50(1), and the officers commanding police Station must ensure that proper records are kept as required by the law and in line with Chapter 59 of the NPS Service Standing Orders.

7.2.3 Unhygienic cells toilets: According to, Schedule 5(5) of the National Police Service Act 2011 on the Arrest and Detention rules, it is the responsibility of the officer in charge of the Station, to ensure that a lock-up facility is in hygienic conditions conducive to human habitation.

7.2.4 Need for adequate offices and office space: The Inspector General of Police while designating Police Stations under the NPS Act, 2011 Section 40 (1), should ensure that such Stations have the capacity and room for operational creativity as stipulated under Section 40 (4), (b). To ensure efficiency in Police work, Police Stations should have enough office space to accommodate all its sections as this will improve service delivery.

7.2.5 Inadequate House Allowance for Police Officers: Article 43 (b) of the Constitution stipulates that every person has the right to adequate housing. The Cabinet Secretary and the IG should push for a revision of the housing allowance for officers serving under the National Police Service to enable the officers to rent decent houses outside Police lines.

7.2.6 Insufficient supply of Police Registers and Stationery: Sec 23 (a) and 26 (a) of NPS Act 2011 as read with Chapter 59 of Service Standing Orders, provides for respective DIGs to ensure official Police Registers (OBs, Cell Registers, Prisoner Property Book, Charge Registers, Arms and Ammunition Register, Exhibit Register, Complaints against Police Officer Register) are provided to their respective premises for proper record management. Most of the in Charge have resorted to using improvised registers (4 quire black books).

7.2.7 Staff Capacity and Gender Balance: Article 246 (3) (a) of the Constitution of Kenya gives the National Police Service Commission the mandate to recruit and appoint persons to hold or act in offices in the service, confirm appointments, and determine promotions and transfers within the National Police Service. The National Police Service Commission should ensure that the shortage of staff and gender balance are addressed to ensure the third gender rule as enshrined in the constitution.

7.2.8 Deployment of Ward Commanders: The IG should ensure that substantive ward commanders are deployed in the newly gazetted stations.

7.3 Conclusion

In view of achieving police professionalism as stipulated in Article 244 of the Constitution, IPOA continues to strengthen its policing oversight role through significant sustained gains and achievements. The Authority recognizes the crucial role that the National Police Service plays through the provision of professional and people-centered policing services through community partnership and upholding rule of law for a safe and secure society.

To strengthen its role IPOA recommends enhanced budgetary allocation by the National Treasury to facilitate the handling of complaints, investigations, inspections, monitoring activities, alongside other operational expenses. The National Police Service should also ensure there is sustainable cooperation with the Authority to enhance complementarity.

8. APPENDICES

Appendix (i): Operational Statistics since Inception

MANDATE	12/13	13/14	14/15	15/16	16/17	17/18	18/19	19/20	20/21	21/22	July - Dec 2022	Total
COMPLAINTS MANAGEMENT												
Complaints received	594	860	1792	2529	2267	2339	3237	2991	2881	3302	1777	24569
Complaints cases forwarded to IAU	125	40	25	105	355	119	57	10	30	24	1	891
Complaints recommended for investigations	0	304	1608	1927	819	482	489	763	625	781	496	8294
Complaints recommended for Inspections and Monitoring	0	39	37	42	90	171	289	326	358	370	142	1864
Complaints referred to NPS	43	59	27	63	232	415	415	271	303	109	53	1990
Complaints forwarded to NPSC	49	39	13	39	105	90	73	68	50	35	11	572
Complaints referred to KNCHR	8	3	3	8	9	10	0	0	0	0	0	41
Complaints forwarded to DCI	16	20	16	49	116	12	151	108	82	35	5	610
Complaints referred to other agencies ⁹	73	80	26	70	287	113	92	80	33	30	5	889
Preliminary inquiry conducted ¹⁰						546	795	933	840	1450	973	5537
Complaints closed ¹¹	280	276	37	226	254	381	876	432	560	468	91	3881
INVESTIGATIONS												
Total No of Cases received for investigation	0	304	1608	1927	819	482	473	693	607	781	496	8294
Investigations Completed	0	27	115	157	294	197	728	777	727	862	367	4251
Closed after Preliminary investigations							451	299	242	224		1216

⁹ The agencies include (EACC, CAJ, NLC, NTSA and RBA) among others

¹⁰ Preliminary inquiries were conducted through (Ongoing visits to respective stations, interviewing clients, and fact-finding) to determine the nature of, solve mild complaints, and refer the rest for action depending on the subject matter.

¹¹ Complaints were closed due to withdrawal of complainants, matters before the court, Not Actionable, insufficient information, or resolved through other mechanisms

Closed after legal review									4	9	19	6	4	42
Cases under further investigations (cover points)								112	171	90	21	35	429	
Ongoing Legal review as of 30 th June '22								114	196	116	43	68	43	
Cases Forwarded to ODPP	0	2	13	37	26	27		55	114	141	135	147	697	
Cases forwarded to EACC								1	1	0	0	0	2	
Cases forwarded to NPSC								1	3	0	1	0	5	
Cases under Initial Investigations Assessment								2413	1182	2465	2203	2203	2203	
Cases currently under investigations	0	76	230	140	649	321	2003	1458	2709	1220	1840	1840	1840	
Cases before Courts							67	77	98	170	181	181	181	
Convictions made	0	0	0	2	0	1	3	2	4	6	1	1	19	
POLICE OPERATIONS MONITORED														
Public Order Management	0	2	6	8	10	33	29	24	28	17	33	190		
Security operations	0	2	0	1	4	3	13	41	8	8	4	84		
Traffic Management	0	0	0	1	13	5	27	4	11	7	3	71		
Police Recruitment	0	0	2	1	1	0	0	0	2	1	0	7		
Cases Intake Committee (CIC) referrals / Own motion	0	0	0	1	8	4	19	1	10	25	7	75		
Beats & Patrol	0	0	0	0	12	0	8	3	4	9	3	39		
Elections	1	0	0	0	16	13	6	3	4	3	9	55		
Subtotal	1	4	8	12	64	58	102	76	67	70	59	521		
INSPECTIONS OF POLICE PREMISES AND DETENTION FACILITIES														
New Inspections	25	40	181	153	95	103	447	206	87	306	37	1680		
Follow-up inspections		0	15	59	114	137	340	91	39	177	55	1027		
Thematic				25		3	17	196	146	132	5	524		
Subtotal	25	40	196	237	209	243	804	493	272	615	97	3231		

Source: (FOA, 2022)

Appendix (ii): Cases before courts

No	File Reference No.	Charges	Accused	Court
1	0042-INV-NYANDARUA-2015-OM-1035	Manslaughter	APC Samuel Chege & APC Jackson Letinina	Nyahururu Law Court
2	104-INV-NAIROBI-2014-C-369	Inquest	None	Makadara Law Court
3	IPOA/INV/0373-2021	Murder	CJ Samuel Mwangela	Milimani High Court
4	IPOA/INV/02209-2018	Murder	Sgt John Otieno	Mombasa High Court
5	IPOA/INV/02209-2018	Accessory after the fact to murder	PC Benard Kingori and PC Faraj Masud	Mombasa Law Court
6	IPOA/INV/0040-2019	Murder	PC David Mwangera	Milimani High Court
7	IPOA/INV/0719-2017	Grievous harm	CPL Hamilton Mwangura Kisaka	Milimani Law Court
8	243-INV-NRB-C-1337-2014	Murder	Patrick Thurairira	Milimani High Court
9	091-INV-NRBI-C-2081-2015	Assault causing harm	PC Julius Cheruiyot	Ngong Law Court
10	IPOA/INV/1313-2018	Grievous Harm	Sgt. Martin Mbugua	Machakos Law Court
11	IPOA/INV/1282/2018	Grievous harm	APC Geoffrey Chege	Kikuyu Law Courts
12	IPOA/INV/1760-2018	Grievous Harm	PC Francis Mutunga	Naivasha Law Court
13	IPOA/INV/0958-2018	Inquest	None	Kangundo Law Court
14	IPOA/INV/0882-2017	Murder	APC Joycliff Githinji	Milimani Law Court
15	IPOA/INV/0167-2020	Murder	PC Dancun Ndiema	Milimani High Court
16	IPOA/INV/0252-2020	Murder	IP Daniel Musau and CPL Robert Mwangi Kibororo	Milimani High Court
17	IPOA/INV/0623-2017	Murder	PC James Wanderi and CPL Stephen Gichana Sese	Nakuru High Court
18	IPOA/INV/0750-2017	Manslaughter	PC Joseph Njuguna	Makadara Law Court
19	IPOA/INV/1970-2018	Murder	SGT Ahmed Rashid Hassan	Milimani High Court
20	IPOA/INV/0020-2016	Inquest	None	Milimani Law Court
21	0280-INV-ISILO-2015-C-306	Inquest	None	Isiolo Law Court
22	0073/NAIROBI/2015	Murder	Harrison Mwa and five others	Nyahururu High Court
23	IPOA/INV/1678-2018	Inquest	None	Gatundu Law Courts
24	IPOA/INV/0001845-2018	Murder	John Maina and Charles kariuki	Nakuru High Court

25	103-INV-MACHAKOS-C-1380-2015	Grievous Harm	George Kinuthia	Kangundo Law Court
26	127-INV-MURANGA-C-794-2014	Grievous Harm	George Anyonje	Murang'a Law Court
27	IPOA/INV/0111/2019	Grievous Harm	PC Gerald Mutiria Mwithi	Kibera Law Court
28	IPOA/INV/0516/2021	Murder	CPL Benson Mbuthia, CPL Consolata Kariuki, PC Nicholas Kipsang, PC Martin Wanyama, PC Lilian Cherono, PC James Mawaniki	Milimani High Court
29	006-RR-MACHAKOS-1067-2016	Murder	Alfred Kasina Mwangi	Murang'a High Court
30	IPOA/INV/0053-2017	Inquest	None	Mumias Law Court
31	IPOA/INV/0049-2020	Conspiracy to defeat justice	PC Charles Waweru	Machakos Law Court
32	IPOA/INV/0049-2020	Murder	CI Stephen Lelei, PC Wilson Kamau, SSGT Fredrick Leliman and PC Leonard Mwangi	Machakos High Court
33	IPOA/INV/2090-2018	Murder	PC Robert Gaiho	Kajiado High Court
34	IPOA/INV/2090-2018	Accessory after the fact to murder	PC Charles Mwai	Milimani Law Court
35	006-RR-MACHAKOS-1067-2016	Murder	Stephen Lelei and Fredrick Leliman	Machakos High Court
36	312-INV-MURANG'A-C-749-2016	Grievous harm	John Muchangi and Mohamed Godana	Murang'a High Court
37	IPOA/INV/1286/2018	Grievous harm	John Githinji and Jilo Kitasi	Embu Law Court
38	IPOA/INV/0093-2019	Grievous harm	PC Martin Karuthi Mwangi and PC Mark Gichero Muruga	Kibera Law Court
39	IPOA/INV/0243-2019	Grievous harm	PC Mark Murunga, PC Nick Toss, PC Daniel Maina and PC Moses Adonde	Kibera Law Court
40	IPOA/INV/0212-2019	Murder	PC Geoffrey Mokaya Nyangau, PC John Mutuku Makoma PC Bedan Munene Muturi, Sospeter Gaiho (Civilian), and Paul Kirigi Kariuki (Civilian)	Murang'a Law Court
41	0124-INV-NAIROBI-2014-OM-77	Inquest	None	Milimani Law Court
42	023-INV-NBI-C-189-2016	Abduction in order to murder	PC Francis Githonga, PC Samuel Makori, and PC Carlistus Apalia	Makadara Law Court
43	IPOA/INV/1198-2018	Inquest	None	Ngong Law Court
44	091-INV-NRBI-C-2018-2018	Murder	Amos Okoth	Milimani Law Court
45	188-INV-MURANGA-2154-C-128	Murder	Hillary Nyatodo	Murang'a High Court

46	IPOA/INV/0214-2020	Grievous harm	PC Jibril Mohamed and PC Dennis Mungai	Bungoma Law Court
47	-1-INV(KSM)-KAKAMEGA-1-2017	Inquest	None	Kakamega Law Courts
48	IPOA/INV/000174-2020	Inquest	None	Busia Law Court
49	IPOA/INV/0001/2019	Murder	PC Francis Iyaya and 3 others	Bungoma High Court
50	IPOA/INV/0724/2020	Defilement	PC Joseph Lorot Alias Jeff	Bungoma Law Court
51	IPOA/INV/0256/2019	Murder	APC Patrick Oita Nyapara	Kakamega High Court
52	IPOA/INV/1642/2018	Grievous harm	PC David Ochieng	Kakamega Law Courts
53	IPOA/INV/0154/2019	Inquest	None	Butali Law Court
54	341-INV-KAKAMEGA-C-1637-2016	Grievous harm	CPL Masai Masika	Kakamega Law Courts
55	008-INV-MUMIAS-2016-C-249	Inquest	None	Kisumu Law Courts
56	IPOA/INV/1792/2018	Inquest	None	Ogembo Law Courts
57	IPOA/INV/0495/2019	Grievous harm	IP Milton Odhiambo Barasa	Kilgoris Law Court
58	IPOA/INV/002179/2018	Murder	PC Abdi Guyo	Migori
59	IPOA/INV/000334-2021	Abuse of position of Authority	PC Cosmos Chirchir	Ukwala Law Court
60	IPOA/INV/001649-2018	Assault	CI Benjamin Kooli	Kisumu Law Courts
61	IPOA/INV/0253/2019	Grievous harm	PC Raymond Barasa, PC Humphrey Ochieng, and PC Daniel Njoroge	Kisumu Law Courts
62	IPOA/INV/0881-2017	Murder	SSGT Tom Magunda and others	Kisii High Court
63	IPOA/INV/0223-2019	Murder	PC Vincent Cheruiyot Langat	Kisii High Court
64	IPOA/INV/0191-2019	Murder	PC Moses Kerima Mogaka	Kisii High Court
65	IPOA/INV/00466/2019	Inquest	None	Ndhiwa Law Court
66	IPOA/INV/01239/2018	Murder	Wilson Siara Agwingi	Homabay High Court
67	IPOA/INV/0933/2019	Murder	PC Kaunda & PC Nalyanya	Homabay High Court
68	IPOA/INV/01177/2018	Murder	IP Michael Onchango, PC Silas Anyira, PC Bernard Maritim, PC Edwin Moenga, PC Steven Owino, and PC Wycliffe Cheptoo	Homabay High Court

69	345-INV-KURIA WEST-C-797-2016	Murder	SGT Indakwa, APC Cheruiyot, APC kuria and APC Isicho	Migori High Court
70	344-INV-HOMABAY-C-1599-2016	Murder	PC Phaminus Kariuki	Homabay High Court
71	0175-INV-UG-2014-C-847	Murder	Isaac Sirengo	Transferred from Eldoret High Court to Kapsabet High Court on 07/04/2021
72	IPOA/INV/0267/2020	Grievous harm	PC Elijah Waweru Njuguna	Moyale Law Court
73	IPOA/INV/0163-2020	Murder	CPL Vincent Odhiambo, PC Bashir Ali, PC Henry Mutai, PC Charles Kirimi, CPL Joseph Ojode and PC James Ngigi	Milimani High Court
74	0054-INV-ELD-2015-C-580	Murder	Mark Nyongo and Michael Masai	Eldoret High Court
75	IPOA/INV/1570-2018	Inquest	None	Eldoret Law Court
76	IPOA/INV/0220-2019	Murder	SGT Justus Mburugu	Eldoret High Court
77	IPOA/INV/2208-2019	Murder	PC Peter Kamau Njoroge	Kitale High Court
78	IPOA/INV/2208-2019	Grievous Harm	PC Peter Kamau Njoroge	Kitale Law Court
79	0173-INV-UASIN GISHU-2014-C-908	Murder	PC Henry Maingi	Eldoret High Court
80	IPOA/INV/0415-2020	Unlawful wounding	PC Sammy Onyango	Eldoret Law Court
81	IPOA/INV/0640-2019	Inquest	None	Kitale Law Court
82	IPOA/INV/0473-2020	Gang defilement	PC Victor Ekiru and PC Jacob Kirop Koriye	Kapsabet Law Court
83	IPOA/INV/1632-2018	Rape	Ambrose Mutua	Kitui Law Court
84	IPOA/INV/0359-2019	Grievous Harm	PC Maurice kituyi Machani	Eldoret Law Court
85	IPOA/INV/0099-2020	Cruel, inhumane, and degrading treatment	PC Robert Naibei, PC Benard Khaemba, and PC Zacharia Wanyonyi	Kapsabet Law Court
86	IPOA/INV/01473-2018	Inquest	None	Eldoret Law Court
87	IPOA/INV/00714-2020	Inquest	None	Eldoret Law Court
88	IPOA/INV/1218-2018	Murder	APC Leakey Maina	Meru High Court
89	IPOA/INV/1841-2018	Murder	Cpl Salessa Galgalo and Chief Kennedy Karuwa	Meru High Court
90	IPOA/INV/838-2019	Petition	N/A	Chuka High Court

91	0071-INV-Embu-2015- C-1411	Murder	PC Alex Kanisa	Embu High Court
92	IPOA/INV/2031/2018	Abuse of Office and forgery of Judicial documents	CI Peter Nzioka, CPL Peter Maina and PC Kipkoech Kiptes	Meru Law Court
93	IPOA/INV/0414/2020	Inquest	None	Embu Law Court
94	IPOA/INV/0088/2020	Murder	PC Zadock Ochuka Ayieko	Milimani High Court
95	IPOA/INV/0625/2019	Unlawful wounding	IP Abraham Gordon Kibalachi	Embu Law Court
96	IPOA/INV/0017-2019	Inquest	None	Kiambu Law Court
97	IPOA/INV/0941-2017	Inquest	None	Makadara Law Court
98	IPOA/INV/1709-2018	Inquest	None	Engineer Law Courts
99	IPOA/INV/000607-2020	Murder	CI Timothy Indwale	Nanyuki High Court
100	IPOA/INV/0846-2017	Murder	CPL Adan Boru Golicha	Garissa High Court
101	IPOA/INV/0846-2017	Grievous harm	CPL Adan Boru Golicha	Garissa Law Court
102	IPOA/INV/0339-2022	Affray	Kennedy Mukaria and Kenneth Muthee	Garissa Law Court
103	IPOA/INV/1179-2018	Murder	David Kilengwe Papa	Makueni Law Court
104	IPOA/INV/0432-2020	Murder	Adan Ibrahim Salat and another	Milimani High Court
105	IPOA/INV/1205-2018	Inquest	None	Marsabit Law Court
106	IPOA/INV/1556-2018	Murder	PC Emmanuel Wanje and APC Brian Otieno	Garsen/ Malindi Law Court
107	IPOA/INV/0883-2017	Murder	NPR Philip Kavosyo Musilu and NPR Daniel Mutati Musakui	Kitui Law Court
108	IPOA/INV/0219-2020	Grievous harm	CI Peter Ndirangu	Garissa Law Court
109	004-INV-LAMU-C-005-2016	Grievous harm	George Kimani and Abubak	Lamu Law Court
110	03-INV-KILIFI-C-811-2015	Murder	Ezekiel Omolo	Malindi High Court
111	IPOA/INV/001790-2018	Murder	APC Yunus Athman Ali and Mohamed Karega	Mombasa High Court
112	003-INV-KILIFI-OM-055-2016	Inquest	None	Malindi Law Court
113	IPOA/INV/1573/2018	Murder	Simeon Ayoo Ayondo and Amos Kiptoo	Malindi High Court
114	065/INV/MAZERAS/KILIFI/2015/OM/1305	Manslaughter	Gershon Gucha Onyango	Mombasa Law Court

	IPOA/INV/002012-2018	Attempted murder	PC Juma Bahati	Malindi Law Court
115	IPOA/INV/0368/2020	Inquest	None	Kilifi Law Courts
116	IPOA/INV/0692/2017	Inquest	None	Kilifi Law Courts
117	IPOA/INV/0182/2019	Inquest	None	Kilifi Law Courts
118	IPOA/INV/0934/2018	Unlawful wounding	PC Dennis Ragina Orito	Kikuyu Law Courts
119	IPOA/INV/1683/2018	Grievous harm	PC Kelvin Omondi	Machakos Law Court
120	011-INV-NYERI-2015-OM-0382	Fatal Shooting	Chibunga Sanga	Nyeri Law Court
121	IPOA/INV/0313-2019	Inquest	None	Kigumo Law Court
122	IPOA/INV/0310-2020	Grievous Harm	PC Jospheh Watila Makumi, PC Erick Muriuki Njiru, PC John Orina Pingu and PC Joe Githinji Mwangi	Nanyuki Law Court
123	IPOA/INV/000641-2019	Inquest	None	Engineer Law Courts
124	IPOA/INV/000904-2017	Inquest	Noe	Nyeri Law Court
125	IPOA/INV/0604-2019	Fabricating evidence and Assault	CI Joseph Mwangi	Kangema Law Court
126	IPOA/INV/0604-2019	Assault	PC Arnest Shamalla	Kangema Law Court
127	IPOA/INV/0327-2020	Murder	PC William Nyagah, Tatio Kamphine and Francis Muriithi	Nyahuru High Court
128	IPOA/INV/1495-2018	Inquest	None	Embu Law Court
129	IPOA/INV/001233-2018	Murder	CPL Lawrence Chege and PC Julius Kukutia	Naivasha Law Court
130	IPOA/INV/0329/2019	Murder	Wilson Irungu & George Otieno	Naivasha High Court
131	IPOA/INV/0794/2017	Murder	PC Isaac Lekachuma	Nakuru High Court
132	IPOA/INV/0411/2020	Assault	PC Josephine Akinyi and PC Kalori Mukhulu	Engineer Law Courts
133	456-INV-RR-(039)-SAMBURU-C-756-2016	Assault	PC Rajab Wanga	Maralal Law Court
134	019-INV-NRB-2015-C-597	Unlawful wounding	Rufus Muriithi	Makadara Law Court
135	IPOA/INV/1831-2018	Murder	PC Khalif Abdullahi, PC James Muli Koti, PC Joseph Odhiambo Sirawa, PC Edward Konga Onchonga, and PC Nelson Nkanee	Milimani High Court

137	IPOA/INV/1685-2018	Grievous harm	PC Protas Makokha, PC Charles Maina, PC Denis Kisilu and PC Alice Wanjiku	Ngong Law Court
138	IPOA/INV/0502-2020	Murder	PC Emmanuel Ambunya Oyombe	Milimani High Court
139	005-INV-NAIROBI-2013-OM-699	Inquest	None	Milimani Law Court
140	IPOA/INV/1727-2018	Inquest	None	Milimani Law Courts
141	IPOA/INV/000033-2019	Robbery with violence	SGT Philip Misia Lewet and CPL Raphael Kioo	Kajiado Law Court
142	IPOA/INV/0344-2019	Gang Defilement	APC Jacob Conrad Ojiambo and Dismas Nerima (Civilian)	Githunguri Law Court
143	IPOA/INV/0018-2019	Gang defilement	APC Jacob Conrad Ojiambo and Dismas Nerima	Kabarnet Law Courts
144	IPOA/INV/0899-2017	Grievous harm	PC Barnabas Owuor and PC William Kiplagat	Milimani High Court
145	IPOA/INV/0899-2017	Murder	PC Lewis Muasya	Makadara Law Court
146	IPOA/INV/0130-2021	Accessory after the fact to murder	SGT Haikano Mohammed Kabelo	Milimani High Court
147	IPOA/INV/0313-2021	Murder	PC Keah Nyundo	Milimani High Court
148	IPOA/INV/0380-2017	Murder	SGT Douglas Okwii Marcus	Milimani High Court
149	002-INV-NAROK-OM-124-2015	Murder	PC Titus Kipchirchir Kurui	Milimani High Court
150	IPOA/INV/0241-2019	Murder	Julius Dikiri	Thika Law court
151	061-INV-(KSM)-KISUMU-C-172-2017	Inquest	None	Milimani High Court
152	IPOA/INV/0286-2019	Murder	Esau Juma Mwanguku	Voi High Court
153	015-INV-MACHAKOS-OM-2016	Murder	Willie Kimani	Milimani High Court
154	IPOA/INV/1763-2018	Murder	Philis Wesonga/Herbert Odhiambo	Kakamega High Court
155	0072-INV-THIKA-2015-C-433	Inquest	Caroline Wanjiku	Thika Law Court
156	0068-INV-NRB-2015-C-1364	Inquest	William Wanyoike Wanjiru	Makadara Law Court
157	INV-MURANGA-000820-2017	Defilement	LWM	Murangá Law Court
158	IPOA/INV/001763-2018	Murder	Odhiambo Ouma Herbert	Kakamega High Court
159	IPOA/INV/001863-2018	Robbery with violence	Isa Baya Charo	Mombasa Law Court
160	306-KITUI-OM-1766-2016	Murder	Ngadi Malia	Kitui High Court

161	IPOA-CMU-001049-2017	Murder	Jared Omwansu Omune	Kisii High Court
162	IPOA/INV/001570-2018	Inquest	Benson Waweru	Eldoret Law Court
163	0114-INV-BUNGOMA-2014-OM-476	Inquest	Khamis Yusuf	Kimilili Law Court
164	IPOA/INV/000520-2020	Defilement	Josephat Ndirangu	Nyahururu Law Court
165	IPOA/INV/001642-2018	Murder	Francis Wekesa Karakacha	Kakamega High Court
166	IPOA/INV/001813-2018	Inquest	Wilson Tunya	Vhiga Law Courts
167	IPOA/INV/000520-2020	Defilement	Irene Wangare	Nyahururu Law Court
168	IPOA/INV/000696-2020	Defilement	Miriam Wangui	Nyahururu Law Court
169	IPOA/INV/000922-2019	Defilement	Cecilia Wanjiru Wanjira	Nyeri Law Court
170	IPOA/INV/001898-2018	Inquest	Fredrick Mulamba Nthenge	Mwingi Law Court
171	IPOA/INV/001808-2018	Manslaughter	John Irungu Njeri	Murang'a Law Court
172	IPOA/INV/000422-2020	Defilement	Margaret Nyambuki	Kangema Law Court
173	IPOA/INV/001730-2019	Inquest	Martin Githu Mathenge	Nanyuki Law Court
174	IPOA/INV/00110/2021	Defilement	Everline Otieno	Siaya Law Courts
175	IPOA/INV/0465/2020	Defilement	Faith Anyango	Kehancha Law Courts
176	IPOA/INV/0313/2019	Inquest	Hamwel Muguro Ngugi	Kigumo Law Courts
177	IPOA/INV/0927/2019	High Court Revision	Raymond Mulanda	Kakamega High Court
178	IPOA/INV/01504/2018	Inquest	None	Murang'a Law Court
179	IPOA/INV/0264/2022	Murder	Evans Mokaya and James Njoroge Murithi	Nyahururu High Court
180	IPOA/INV/0131/2020	Murder	Benson Walubengo	Kakamega High Court
181	IPOA/INV/0185/2020	Inquest	Peter Gachago Gacheru	Kibera Law Court

Appendix (iii): Convictions made from 2012 to December 2022

	Officer(s)	Court File No	Offense	Date of conviction	Court Name	Sentence
1	Veronica Gitahi	HCCR 41/2014	Murder	12th February 2016	Mombasa Law court	Accused were convicted of manslaughter and each sentenced to 7 years.
2	Issah Mzee					
3	PC Titus Musila Ngamau (alias- Katitu)	HCCR 79/2014	Murder	7th February 2018	Milimani Law Courts	Accused convicted of murder and sentenced to 15 years.
4	Benjamin Kahindi Changawa	HCCR 66/2015	Murder	14th November 2018	Milimani Law Courts	Accused sentenced to death.
5	Stanley Okoti					
6	Nahashon Mutua	HCCR 84/2015	Murder	7th February 2019	Milimani Law Courts	Finalized on 7th February 2019. The accused was sentenced to death.
7	Zuhura Yasin Khan	CR 1843/2015	Neglect of Official duty	9th January 2020	Milimani Law Courts	Conviction of either 3 months imprisonment or a fine of Ksh.10,000
8	Edward Wanyonyi Makokha	CR 1167/2015	Attempted murder	5th March 2020	Garissa Law Court	The accused was jailed for 20 years on 5th March 2020
9	Paul Kipkoech Rotich	SOA 2/2018	Defilement	2nd February 2021	Gatundu Law Courts	The accused was sentenced to 40 years in prison
10	James Kinyua	SOA 89/2018	Rape	25th February 2021	Busia Law Courts	Ten years imprisonment
11	Dennis Langat	HCCR 3/2019	Murder	26th June 2021	Garissa High Court	Manslaughter but the sentence is yet to be made
12	Kennedy Okuli					
13	Evans Maliachi	HCCR 36 of 2016	Murder	28 th July 2021	Naivasha High Court	The accused was sentenced to 20 years in prison
14	Naftali Chege Munyiri	HCCR 34/2018	Murder	15 th Nov 2021	Mombasa High Court	Accused persons convicted for manslaughter and sentenced as follows: 1st accused 15years 2nd accused 12 years 3rd accused 9 years 4th accused 12 years
15	Charles Wang'ombe					
16	Ishmael Baraka Bulima					
17	John Pamba Were					

18	PC Anthony Ongere	SOA 19/2018	Rape	13/05/2022	Millimani Law Court	15 years imprisonment
19	Cpl Martin Chege	CR 493/2019	Assault	02/11/2022	Ngong Law Court	The accused was fined Kshs. 20,000 in default to serve 4 months in prison 02/11/2022

Source: (IPOA, 2022)

Appendix (iv): Case Studies

No.	Reference Number	Remarks
1.	IPOA/CMU/1377/2018	Complaint: Alleged inaction on murder report at Ngoliba Police Station under OB 8/13/5/2018. Action: We followed up with the Directorate of Criminal Investigations Headquarters and the matter is now before Thika Law Courts as an Inquest 12/2021.
2.	IPOA/CMU/987/2018	Complaint: Alleged inaction on assault report against an Assistant Chief at Baharini Police Station under OB 33/28/8/2017. Action: The Authority sought intervention from the Office of the Director of Public Prosecution (ODPP) after that of the County Criminal Investigations Officer, Uasin Gishu was in vain. That the ODPP directed the accused to be summoned and presented before the court to take a plea hence the matter is before Eldoret Law Courts under CF-E358/22.
3.	IPOA/CMU/2507/2021	Complaint: It was alleged people identifying themselves as police officers took away the complainant's documents. He reported the matter at Bamburi Police Station under OB 25/26/10/2021 and Mjambere Police Station under OB 24/29/10/2021 and sought our intervention. Action: The Authority conducted a preliminary inquiry at Mjambere Police station where through our intervention, the complainant's documents were returned to him unconditionally.
4.	IPOA/CMU/2776/2021	Complaint: The complainant's driving license was confiscated and detained at Kilgoris Police Station. Action: Following the Authority's intervention the complainant's driving license was returned.
5.	IPOA/CMU/183/2022	Complaint: The complainant alleged inaction on the assault case reported at Musoli Police Post under OB 18/02/01/2022. Action: The Authority intervened and the Officer Commanding Station, Malaika Police Station took up the matter where the parties being relatives agreed on an out-of-court settlement hence the complaint was withdrawn voluntarily.

Appendix (V): Stakeholder Engagements and Outreach Activities

Stakeholder Engagements and Outreach Activities			
1	National Cohesion and Integration Commission	24	Ijara Women for Peace (IWP)
2	National Police Service	25	County Governments

3	National Government Administration Officers (NGAO) ¹²	26	European Union Observer Mission
4	National Youth Service	27	National Police Service Commission
5	Human rights defenders and Civil Society	28	Statehouse Kenya - H.E. the President of the Republic of Kenya
6	International Justice Mission	29	Pakistani Law Enforcement
7	Independent Electoral Boundaries Commission	30	Kenya Community Support Center (KECOSCE)
8	National Council of Churches of Kenya	31	Lesotho's Ministry of Police and Public Safety
9	Organization Kesho Alliance	32	Ethics and Anti-Corruption Commission
10	International Committee of the Red Cross	33	State and Non-State Actors
11	Kenya National Commission on Human Rights	34	Amnesty International-Kenya
12	Jamia Mosque and the Catholic Church	35	Coffey International
13	Kenyan and International Media	36	Kenya Forest Service
14	Director of Public Prosecutions	37	County Government
15	Centre for Enhancing Democracy & Good Governance	39	Kenya Prisons Service
16	University of Nairobi	40	Witness Protection Agency
17	Network of African National Human Rights Institutions (NANRHI)	41	Office of the United Nations High Commissioner for Human Rights (UNOHCR)
18	Commission on Administrative Justice	42	Federation of Women Lawyers in Kenya
19	Office of the Registrar of Political Parties	43	Independent Medico-Legal Unit (IMLU)
20	State Law Office	44	International Republican Institute and National Democratic Institute
21	Communication Authority of Kenya	45	US Embassy
22	Media Council of Kenya	46	Deutsche Gesellschaft für Internationale Zusammenarbeit (GIZ)
23	Kenya Wildlife Service		

¹² Includes County Commissioners, Chiefs and Sub Chiefs

IPOA REPORTS

**You can now access and
download historical
IPOA Performance and
Annual Reports by
visiting:**

**[https://www.ipoa.go.ke/
performance-reports/](https://www.ipoa.go.ke/performance-reports/)**

and

**[https://www.ipoa.go.ke/
annual-reports/](https://www.ipoa.go.ke/annual-reports/)**

THE IPOA BOARD



Mrs. Anne Makori

Chairperson

Mrs. Anne Makori is the Chairperson of the Independent Policing Oversight Authority. She holds a Law Degree (LLB Hons) from the University of Nairobi, a Postgraduate Diploma from the Kenya School of Law, a Postgraduate Diploma in Human Resource Management and a Masters in Leadership. She is a Certified Public Secretary (C.P.S.) K., a Certified Professional Trainer and a Certified Professional Mediator.

Anne has a vast experience spanning over 20 years with exposure at both board and management levels. She has worked for the Government of Kenya, the media industry, the banking sector and legal practice specializing in civil litigation, conveyancing and corporate law. Mrs. Makori has also undertaken human resource consultancies at both local and international levels.

She is an experienced leader in strategy development and implementation, company secretarial, organizational review, performance management, culture and change management as well as business development having previously given oversight and leadership at different levels including serving as a General Manager in charge of business development, legal and human resources.

Mrs. Makori is a member of Law Society of Kenya (LSK), Institute of Certified Public Secretaries of Kenya (ICPSK) and the Institute of Human Resource Management (IHRM). She is also actively involved in community service in the areas of education, literacy and language development for small and marginalized community groups as well supporting Churches.



Dr. Jonathan Lodompui, PhD
Vice-Chairperson

Dr. Lodompui holds a PhD in Political Science and Public Administration with a bias in conflict transformation, a Master's Degree in International Relations and Diplomacy and a Bachelor's Degree in Public Administration and Political Science biased on reforms and transformational development all from the University of Nairobi. He also holds two Diplomas.

He has management experience in various organizations and in national consultancies in transformative development, peace building, conflict management and security matters. He has presented locally, internationally and contributed in academic journals including; Conflict Analysis and Mapping in Kenya, Impoverishment of the Pastoralists Groups in Kenya, Fathers are parents too, the Collapse of the EAC in 1977, the National interest of Tanzania, Samburu origins, Migrations and settlement and Internal and external conflict triggers.

He is the Vice Chairperson at IPOA, and the immediate former Director for the Enablers and Macros Directorate at the Kenya Vision 2030 Delivery Secretariat, which is charged with coordination of the implementation of infrastructure projects.

Prior, he worked with the Military as an Air Force Officer, the Child Fund as a Regional Coordinator and at the Teachers Service Commission as a Chief Research Officer. He also taught at various universities including the University of Nairobi, Technical University of Kenya, Africa Nazarene University and the United States International University.



Hon. John Waiganjo
Commissioner

Hon. John Waiganjo is an Advocate of the High Court with a Law Degree from the University of Nairobi and a Postgraduate Diploma in Law from the Kenya School of Law. He was admitted to the Bar in 1996.

He represented the Ol Joro Orok Constituency in Parliament between 2013 to 2017 where he was credited for making more than 360 presentations. In Parliament, he was a member of the

Departmental Committee on Justice and Legal Affairs where his name is synonymous with the Penal Code (Amendment) Bill and the Criminal Procedure Code (Amendment) Bill which sought to abolish the death penalty. Championing for proper procedures to be followed during drafting and enactment of laws by various State agencies, Hon. Waiganjo supported the Parliamentary Committee on Delegated Legislation's rejection of PSV regulations developed by the National Transport and Safety Authority which had not been tabled in Parliament arguing that it was only Parliament that could make laws.

Hon. Waiganjo is also a Co-Convenor of the Kenya Parliamentary Human Rights caucus and a member Law Society of Kenya.

He is senior partner at J.M. Waiganjo and Company advocates, an avid sports fan and a black belt in Shoto Kan martial artist.

Hon. John Waiganjo is the Chairperson of the Finance and Administration Board Committee.



Ms. Fatuma Mohamud
Commissioner

Fatuma is a gender and governance specialist who holds a Masters and Bachelor's Degree in Gender and Development Studies from the University of Nairobi. She has over 20 years experience in policy-related development issues, policy formulations, dealing with stakeholders, donor organizations and local communities.

She is a trained mediator with expertise in fostering peaceful coexistence, conflict management and national cohesion. She is the founder of the Women Centre for Peace and Development, an NGO that empowers marginalized women in peace, security and education through economical and political participation in the northern Counties of Kenya. She is knowledgeable of the relevant national and international gender and human rights instruments, convention and legislation.

Fatuma was a Commissioner with the National Cohesion and Integration Commission and also served as a part time lecturer at the Egerton University's Institute of Women Gender and Development Studies. She is a member of the National Women Steering Committee which advocates for the implementation of the two-third constitutional gender rule. She also served at the Barclays Bank (K) Ltd. in several capacities. She chairs the Communication and Outreach Committee of the Board.



Ms. Doreen Muthaura, MBS
Commissioner

Ms. Muthaura is an advocate of the High Court of Kenya of over 15 years standing, an expert in Legislative Drafting, Law Reform, Policy Formulation and evidence based Regulatory Impact Assessment (RIA).

She holds Legum Magister, (Master of Laws—LLM) with Distinction from the University of London, Law Degree (LLB Hons.) from Moi University, a postgraduate Diploma in Legal Studies from the Kenya School of Law, a Postgraduate Diploma in Legislative Drafting from the Royal Institute of Public Administration (RIPA – International) London, a Postgraduate in Evidence Based Policy Formulation and Translating Policy into Legislation from RIPA International London, Certificate in Effective Governance, Leadership and Integrity from the Griffith University, Queensland Australia amongst other professional and academic training.

Ms. Muthaura has served the public with distinction in various capacities. She was the Vice Chairperson and Commissioner at the Kenya Law Reform Commission, from 2013 to 2018. At the KLRC Ms Muthaura chaired the Committee on Law Reform, Policy Formulation and Legislative Services, spearheaded and drafted the first Legislative Process Guide in Kenya, participated in the drafting of over 60 model laws for County Governments customization and adoption, developed several Government policies and other legal instruments.

She is a Law Lecturer and has trained County Attorneys and other senior Government officers.

Ms. Muthaura worked for the Commission for the Implementation

of the Constitution (CIC) from 2011. At the CIC she participated extensively in drafting all laws required by the Fourth Schedule to the Constitution.

Ms Muthaura was instrumental in drafting the National Police Service Act, National Police Service Commission Act, Independent Policing Oversight Authority Act, Kenya Defence Forces Act, Power of Mercy Act, National Security Council Act, National Intelligence Service Act, amongst others.

She is also a Parliamentary Counsel having worked for the Office of the Attorney-General, State Law Office, Legislative Drafting Department. At the AG Chambers, Ms. Muthaura drafted several legal instruments, Bills and subsidiary legislation and offered high profile legal and legislative advice to the Government of Kenya.

She has participated in various Taskforces and Committees. She was a member of the Taskforce on the Review of the Mandatory Nature of the Death Penalty in Kenya. Ms. Muthaura has also undertaken Law Reform and Legislative Drafting Consultancies at both local and international levels.

She is a Member of the Law Society of Kenya (LSK), Member of the East African Law Society, Member of the Commonwealth Association of Lawyers, Member of Commonwealth Association of Legislative Counsel (CALC), Member of Chevening Scholars Alumni, Member of the Federation of Women Lawyers Kenya Chapter FIDA-K, Member of the PCAK, and an Australian Award Fellow.

Ms. Muthaura is also actively involved in community service in the areas of human rights, education as well supporting women, churches and other charity organizations.

At the IPOA, Ms. Muthaura is the Chairperson of the Human Development Committee. Chairperson of the Ad-Hoc Committee on IPOA Regulations. Member of the Communications and Outreach Committee. Member of the Finance and Administration Committee, among others.



Dr. Walter Owen Ogony
Commissioner

Dr. Ogony, a distinguished medical practitioner, is a former Chief Medical Specialist at the Kenyatta National Hospital and Assistant Director of the Surgical Division. He has served in Public Service for 35 years, including 27 at Kenyatta National Hospital where he rose to the Chief Specialist position.

He holds a Masters Degree in Medicine from the University of Nairobi, Postgraduate Diploma from University of London, and Fellowship of the Eastern Africa College of Ophthalmologists. He is a registered and licenced member of the Medical Practitioners and Dentists Board and also a member of the Kenya Medical Association and Ophthalmological Society of Kenya.

He is vastly experienced in medical practice having initially worked as a general practitioner, then later as a specialist, medical education and management. He chaired and also sat as a member of several taskforces and committees of the Kenyatta National Hospital while in service.

He has attended several courses including, Senior Management Course at the Kenya School of Government, Corporate Governance, BIDE Performance Contracting, Industrial Relations at F.K.E and Trustee Development Programme Kenya. He is a past Chair and member of the Board of Governors of Sidindi Secondary School and a past member of the Nairobi Health Management Board.

In 2012, the President awarded Dr. Ogony the Order of the Grand Warrior (OGW) for his exemplary service to the nation.



Dr. Praxedes Tororey
Commissioner

Dr. Praxedes Tororey holds a Masters degree in Women's Law from the University of Zimbabwe and is pursuing another Masters in Diplomacy and Foreign Policy at Moi University.

She has a Bachelor of Laws (LLB); University of Nairobi, Diploma in International Environmental Law-making and Diplomacy; University of Joensuu, Diploma in Women's Law and a Diploma in Law from the Kenya School of Law, Certificates in Management and Strategic Reform of Electoral Processes, Legal Audits, Legislation Drafting, Mediation, Arbitration, Conflict Management and Dispute Resolution, Strategic Leadership Development Programme and Corporate Governance.

Praxedes has over 30 years of public service having worked as

a Magistrate in Narok, Nanyuki, Karatina and Machakos Law Courts.

She participated in the development of the Judiciary Bench Book for Magistrates in criminal proceedings. She also developed a training manual on application of Human Rights Instruments in Courts by judicial officers.

She served as an in-house General Counsel with a State Corporation and Constitutional Commission in Public sector management, constitutional development, administration of justice, human rights, devolution, policy and legislative drafting, elections management, management of forests and corporate governance including development of national anti-corruption frameworks.

She was Director, Legal and Public Affairs at Independent Electoral and Boundaries Commission (IEBC). Among other achievements, she supported the transition of Kenya's electoral management body from ECK, IIEC to the IEBC, developed the Referendum Regulations, 2010 and the Referendum Media Guidelines of the same year.

Dr. Tororey also served as the Corporation Secretary and Head of Legal Services at the Kenya Forest Service. Here, she helped develop the Board Code of Conduct, Code of Conduct for disciplined officers, four (4) subsidiary legislations under the

Forest Act and a litigation strategy for the Service.

She also trained forest officers in prosecutions and oversaw their Gazettement.

She is a member of the International Commission of Jurists (Kenya Chapter), Law Society of Kenya, FIDA-Kenya and Kenya Women Judges Association, Associate Member of the Chartered Institute of Arbitrators, Member, Consolata Friends Association (Flora Chapel Branch), Vice Chairperson, One More Day for Children and a life member of the Red Cross Society of Kenya.

She has undertaken various leadership responsibilities including; Chairperson, Review of Electoral Laws Taskforce and Referendum Technical Committee (IEBC), member to the Taskforce on Review of Legal, Policy and Institutional Framework for fighting Corruption in Kenya, 2015, Secretary, Legal Reforms, Electoral Code of Conduct and Compliance Committee (IEBC), Taskforce Member, National Steering Committee on Devolved Government; Chairperson, Court Users Committee, Registrar of Titles, Ministry of Lands, Past Secretary, Jurist of the Year – International Commission of Jurists (ICJ).

Dr. Tororey is a member of the Technical Committee of the Board.

IPOA Key Results Areas



01
Police
Accountability
KRA ONE

KRA TWO
02
Stakeholder
Cooperation &
Complementarity
KRA TWO

03
Research &
Information
Management
KRA THREE

KRA FOUR
04
Institutional
Capacity
KRA FOUR

IPOA in a nutshell

THE IPOA FUNCTIONS

- 1. To investigate deaths and serious injuries caused by Police action:** IPOA investigates deaths and serious injuries arising from Police action and recommends disciplinary action or prosecution to prevent impunity and enhance accountability within the NPS.
- 2. To investigate Police misconduct:** IPOA receives complaints from members of the public and Police on Police misconduct and undertakes independent investigations. IPOA can also initiate investigations on its own motion and may refer cases to appropriate bodies including seeking the courts intervention to have its recommendations implemented.
- 3. To monitor, review and audit investigations and actions by Internal Affairs Unit of the Police:** IPOA oversees the work of the Internal Affairs Unit (IAU) of the Police to independently verify that the internal Police system deals with complaints against officers fairly and effectively. The Authority can take over investigations if not satisfied with IAU's intervention.
- 4. To conduct inspections at Police premises:** This seeks to ensure that Police premises meet basic predefined standards and that of suspects and detainees is in line with the Constitutional principles.
- 5. To monitor Police operations affecting members of the public:** IPOA independently scrutinizes policing operations affecting members of the public to ensure policing is conducted for the benefit of the people of Kenya. Where excessive use of force and abuse of power is detected, independent investigations and remedial action is recommended.
- 6. To review the functioning of the internal disciplinary process:** IPOA monitors internal Police disciplinary processes to ensure fairness and effectiveness and may conduct surveys to assess improvement in Police internal accountability mechanisms.
- 7. Reporting:** IPOA is required to prepare a performance report every six months and an annual report to inform the public of its activities and provide recommendations for improvement of the functioning of the NPS.

FREQUENTLY ASKED QUESTIONS

1. Is IPOA part of the Police? IPOA is not part of the National Police Service. It is an independent authority established under the Independent Policing Oversight Authority Act (No. 35 of 2011) to provide for civilian oversight over the work of the Police in Kenya. Article 244 of the Constitution requires the Police to strive for the highest levels of the discipline and professionalism: promote and practice, transparency and accountability in execution of their duties. Under the law, IPOA holds them accountable to this standard.

2. Does IPOA take complaints directly from the public? Yes, individuals and organisations who have specific complaints regarding Police action or conduct are free to make formal complaints to IPOA for investigation.

3. How do I file a complaint? A complaint can be filed through a visit to the IPOA offices, a telephone call, the IPOA website, a letter or email. You can also dial the toll-free number 1559 to lodge your complaint.

4. What happens after my complaint is received? All complaints received are processed through the Complaints Management System and necessary action scheduled and undertaken by the complaints team which comprises investigative and legal teams.

5. Does IPOA have capacity to investigate all complaints? Though IPOA is continually building human resource and technical capacity, the Authority endeavours to attend to all complaints within a reasonable time period. Complaints that fall outside the IPOA mandate area may be forwarded to the Internal Affairs Unit of the National Police Service or to a responsible officer for appropriate action. In every case, effort will be made to resolve the issue and notify the complainant.

6. What happens to an officer who is found culpable? IPOA has power to recommend prosecution and/or disciplinary action for an officer who is found to have violated the law or acted in a manner that brings disrepute to the National Police Service. IPOA may also recommend a change in process or procedures of the National Police Service.

7. What is the responsibility of the National Police Service Commission and the Office of the Inspector General? The National Police Service Commission (NPSC) is a constitutional body established under Article 246 of the Constitution. The NPSC shall recruit and appoint persons to hold offices in the service, confirm appointments, and determine promotions and transfers within the National Police Service. The Inspector General (IG) is the overall commander of the National Police Service exercising independent control and management of the service. The IG is assisted by two deputies in-charge of the Kenya Police and the Administration Police.

8. What can I complain about? IPOA receives complaints relating to Police misconduct and criminal action or inaction by the Police.

9. Can Police themselves raise complaints with IPOA? Yes, Police officers can record formal complaints with IPOA regarding misconduct by their colleagues or superiors.

10. What constitutes the functions and responsibilities of IPOA? IPOA's functions and responsibilities are spelt out in Section 6 of the Independent Policing Oversight Authority Act.

.....**Now You Know.**

**You can lodge a
complaint against
or compliment a
police officer
direct to IPOA by
dialling 1559 toll
free***

Or by emailing: complaints@ipoa.go.ke

* Calls can be received during working hours and are free of call charges

