



Independent Policing  
Oversight Authority



# PERFORMANCE REPORT

## JANUARY - JUNE 2023



*IPOA photo: The IPOA Chairperson Mrs. Anne Makori flanked by US Deputy Assistant Secretary Tobin Bradley, the Board, UNOPS and Infogain Consultants cutting a ribbon to commemorate the launch of IPOA's newly refurbished Data Center, on 30th November, 2022.*

*Main cover photo: IPOA Chairperson Anne Makori leading the Board in meeting H.E. President William Ruto at Statehouse Nairobi for discussions on how to enhance police reforms in Kenya through civilian oversight, Nairobi on 30th October, 2022.*

*Back cover: IPOA Chairperson Anne Makori leading the Board to launch the Authority's report on the conduct of police during the August 2022 General Elections on 7th October, 2022. Looking on are representatives of key IPOA stakeholders.*



REPUBLIC OF KENYA

**IPOA**

Independent Policing  
Oversight Authority



# PERFORMANCE REPORT JANUARY - JUNE 2023

**Waweza  
kuandikisha  
lalamishi lako dhidi  
ya utendakazi wa  
polisi kwa IPOA  
bila malipo kwa  
kupiga nambari  
1559**

Au kwa kutuma barua pepe kwa: [complaints@ipoa.go.ke](mailto:complaints@ipoa.go.ke)

\* Huduma hii inapatikana kuanzia saa mbili asubuhi hadi saa kumi na moja jioni Jumatatu hadi Ijumaa.

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**ABBREVIATIONS AND ACRONYMS**

AIE	Authority to Incur Expenditure
APS	Administration Police Service
CIC	Case Intake Committee
CIPU	Critical Infrastructure Protection Unit
DCI	Directorate of Criminal Investigations
EACC	Ethics and Anti-Corruption Commission
ECM	Enterprise Content Management
IAU	Internal Affairs Unit
ICT	Information and Communication Technology
IEC	Information, Education, and Communication
IG	Inspector General
NGAO	National Government Administration Officers
NPS	National Police Service
ODPP	Office of the Director of Public Prosecution

## CHAIRPERSON'S STATEMENT

It is with great pleasure and honor, on behalf of the IPOA's Board, that I present this performance report that documents a half year milestone towards the Authority achievements.

In the period January - June 2023, the Authority received **1,829** complaints and processed them through investigation, monitoring, inspections of the mentioned police facilities and referral to other agencies for action.

The consolidated effort that IPOA has made since inception continues to play a critical role of holding the police accountable to the public. Guided by its constitutive Act and in the spirit of collaboration with stakeholders in the criminal justice system, the Authority continues to uphold its mantra of guarding public interest in policing. In line with the mission as stipulated in the current strategic plan (2019-2024), the Authority has continued to conduct impartial and independent investigations on police misconduct, inspections of police premises and monitoring of Police operations affecting members of the Public. This continues to enhance professionalism and integrity in the Police Service.

Since its inception, the Authority has received **26,398** complaints and **4,760** consequent investigations have been completed. The completion of investigations has gradually increased throughout the period due to growth in staffing levels and capacity building of officers. The Authority has also conducted **3,886** inspections in detention facilities and police premises. Additionally, **584** police operations have been monitored to ensure that Police operations are carried out professionally and within the confines of the law. The findings from these inspections and monitoring of police operations informed recommendations made towards improvement of the NPS.

Lastly, I acknowledge my fellow Board members for their commitment towards realizing the Authority's vision and mission. I also wish to thank the IPOA secretariat for their dedication that contributed to the achievements captured under this performance period. The Authority appreciates the support extended by the Government and the Development Partner community which continues to be critical to the success of IPOA's operations.



**Anne Makori, EBS.,**  
Chairperson



## DIRECTOR / CHIEF EXECUTIVE OFFICER'S STATEMENT

During the period under review, the Authority received and processed **1,829** complaints, concluded **509** investigations, inspected **655** police facilities and monitored **63** policing operations. Further, the Authority engaged traditional and digital media to enhance visibility, strengthen stakeholder cooperation and complementarity.

To report on the Authority's operations, IPOA published reports and printed IEC materials which were distributed during stakeholder engagement and outreach forums. The Authority also released press statements and facilitated media interviews as circumstances demanded.

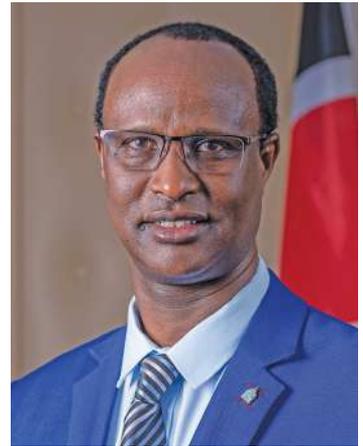
The Authority held dialogue sessions with the NPS in all the 9 regions where IPOA has established offices including Nairobi, Kisumu, Kakamega, Eldoret, Nakuru, Nyeri, Meru, Garissa and Mombasa. These dialogue sessions were aimed at fostering open communication, addressing concerns, and enhancing collaboration to promote effective and accountable policing in Kenya. The sessions were spearheaded by the IPOA Board.

The Authority's annual accounts were prepared, reported, and audited in accordance with the provisions of Articles 226 and 229 of the Constitution, Public Audit Act No.34 of 2015 and the Governance, Justice, Law and Order Sector (GJLOs). In the FY 2022/23 Budget Policy Statement (BPS), the Authority was allocated a budget of Kes. 1,024,600,000 for the recurrent expenditure against a resource requirement of Kes 1,662,000,000. This budgetary ceiling was revised downwards in supplementary estimates I and II to Kes. 926,738,002. The Authority incurred a total expenditure of Kes. 906,356,225 representing an absorption of 98% of the total budget.

I would like to thank the Board for its continued guidance and support throughout the period. The Board has endeavored to ensure that the Authority delivers on its mandate efficiently and effectively. The Board remained focused on realization of the Authority's mandate. I extend special thanks to the staff for their commitment and dedication to service delivery. I would also like to assure the public and other stakeholders that the Authority is committed to guarding public interest in policing.



**Elema Halake, SS.,**  
**Director/ Chief Executive Officer**



## EXECUTIVE SUMMARY

During the reporting period, the Authority received and processed **1,829** complaints through investigations, monitoring of police operations, inspections of police and detention facilities while others were referred to other agencies. These complaints were lodged by members of the public, police officers, state and non-state organizations. The Authority also took up some matters on own motion<sup>1</sup>.

IPOA conducted **509** investigations out of which **61** were forwarded to the ODPP for review while the rest are still under active investigations. In the review period the Authority recorded **4** convictions. Cumulatively, **170** cases were before court as at 30<sup>th</sup> June 2023. The Authority also conducted **655** inspections of police premises and detention facilities. The inspections included **268** new inspections, **344** follow-up inspections<sup>2</sup> and **43** inspections<sup>3</sup> to inform two thematic areas<sup>4</sup>. **63** policing operations were monitored including; 24 on public order management, 4 by-elections, **12** security operations, **2** on traffic management, **1** on beats and patrols<sup>5</sup> and **20** on Critical Infrastructure Police Units (CIPU). Consequently, these technical functions informed recommendations to the Service and other relevant actors.

Despite these achievements, IPOA also experienced challenges that affected its operations including; inadequate funding, non-cooperation by some witnesses and NPS officers besides delays in the criminal justice system. IPOA recommends enhanced budgetary allocation by the National Treasury and compliance with Section 10(m) of the NPS Act on cooperation and implementation of IPOA's recommendations.

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<sup>1</sup> Police misconduct incidents taken up by the Authority on its own initiative.

<sup>2</sup> An activity conducted in a police premise or facility that had been initially inspected to assess the current status and find out whether there was uptake of recommendations made during the new inspection. A facility qualifies for a follow-up 6 months after the initial inspection has been conducted.

<sup>3</sup> This is an activity conducted in a police premise or facility guided by emerging issues affecting the NPS with a view of obtaining findings after the inspections and making relevant recommendation.

<sup>4</sup> AIE and Digital OB

<sup>5</sup> These are duties assigned to police officers that can be carried out by foot or by use of vehicles both day and night with a view of enhancing security through surveillance in their area of jurisdiction.

# 1. INTRODUCTION

## 1.1 Background

The Independent Policing Oversight Authority is established under the Independent Policing Oversight Authority Act (No. 35 of 2011). Its main function is to provide civilian oversight over the work of the Police.

The Objectives of the Authority as set out in Section 5 of its constitutive Act are to:

- (a) Hold the Police accountable to the public in the performance of their functions;
- (b) Give effect to the provision of Article 244 of the Constitution that the Police shall strive for professionalism and discipline and shall promote and practice transparency and accountability; and
- (c) Ensure independent oversight of the handling of complaints by the Service.

Under Section 30 of the IPOA Act; the Authority submits a report of the performance of its functions to the Cabinet Secretary at least once every six months making such recommendations as it may consider necessary. The Cabinet Secretary publishes and presents the report before the National Assembly within 14 days of receiving the report. This Report complies with the above-mentioned statutory requirement.

## 1.2 Principal Functions

The Authority's principal functions as laid out under Section 6 of the Authority's Act are to:

- a) Investigate any complaints related to disciplinary or criminal offenses committed by any member of the National Police Service, whether on its motion or receipt of a complaint, and make recommendations to the relevant authorities, including recommendations for prosecution, compensation, internal disciplinary action, or any other appropriate relief, and shall make public the response received to these recommendations;
- b) Receive and investigate complaints by members of the Police Service;
- c) Monitor and investigate policing operations affecting members of the public;
- d) Monitor, review, and audit investigations and actions were taken by the Internal Affairs Unit of the Police Service in response to complaints against the Police and keep a record of all such complaints regardless of where they have been first reported and what action has been taken;
- e) Conduct inspections of Police premises, including detention facilities under the control of the Service;
- f) Co-operate with other institutions on issues of Police oversight, including other State organs concerning services offered by them;
- g) Review the patterns of Police misconduct and the functioning of the internal disciplinary process;
- h) Present any information it deems appropriate to an inquest conducted by a court of law;
- i) Take all reasonable steps to facilitate access to the Authority's services to the public;

- j) Subject to the Constitution and the laws related to freedom of information, publish findings of its investigations, monitoring, reviews, and audits as it seems fit, including through the electronic or printed media;
- k) Make recommendations to the Police Service or any State organ;
- l) Report on all its functions under its Act or any written law; and
- m) Perform such other functions as may be necessary for promoting the objectives for which the Authority is established.

### 1.3 Vision

A transformative civilian oversight Authority that promotes public trust and confidence in the National Police Service.

### 1.4 Mission Statement

To conduct independent and impartial investigations, inspections, audits, and monitoring of the National Police Service to enhance the professionalism and discipline of the Service.

### 1.5 Motto

Guarding Public Interest in Policing.

### 1.6 Core Values

- Independence
- Integrity and Accountability
- Impartiality
- Professionalism
- Accessibility

## 2. POLICE ACCOUNTABILITY

As a civilian oversight body, the Authority executes various functions towards ensuring police accountability. These include receiving and processing complaints on police misconduct, conducting independent investigations, inspecting police premises including police detention facilities, and monitoring police operations affecting members of the public.

### 2.1 Complaints Management

The IPOA Act No. 35 of 2011 requires the Authority to ensure independent oversight of the handling of complaints against the NPS. The Authority executed this function through the receipt and processing of complaints lodged against Police officers.

The IPOA Act provides that the Authority may receive and investigate complaints related to disciplinary or criminal offenses committed by members of the Police Service when.

- a. Reported by members of the public.
- b. Reported by members of the NPS.
- c. On the Authority's own motion.

#### 2.1.1 Complaints Received

The Authority received and processed 1,829 complaints across the country through IPOA's nine regions as indicated in table 1 below.

REGION	MONTH						
	Jan	Feb	March	April	May	June	Total
Headquarters	105	49	60	22	104	136	476
Nairobi	22	61	80	50	68	35	316
Mombasa	34	46	51	44	44	63	282
Kisumu	32	32	38	31	40	42	215
Eldoret	26	26	26	13	20	12	123
Nakuru	13	15	14	18	19	21	100
Garissa	20	5	20	7	29	14	95
Kakamega	20	8	16	7	9	22	82
Nyeri	11	14	18	14	12	4	73
Meru	16	6	15	7	13	10	67
<b>Total</b>	<b>299</b>	<b>262</b>	<b>338</b>	<b>213</b>	<b>358</b>	<b>359</b>	<b>1829</b>

Table 1: Number of complaints received per region

Source: (IPOA, 2023)

#### 2.1.2 Mode of Receipt

To enhance police accountability, the Authority has put in place various modes to enhance

lodging of complaints which includes walk-ins, letters, Police notifications, e-mail, IPOA's website, outreach, call centre and through media. The figure below shows the different modes used in lodging complaints during the reporting period.

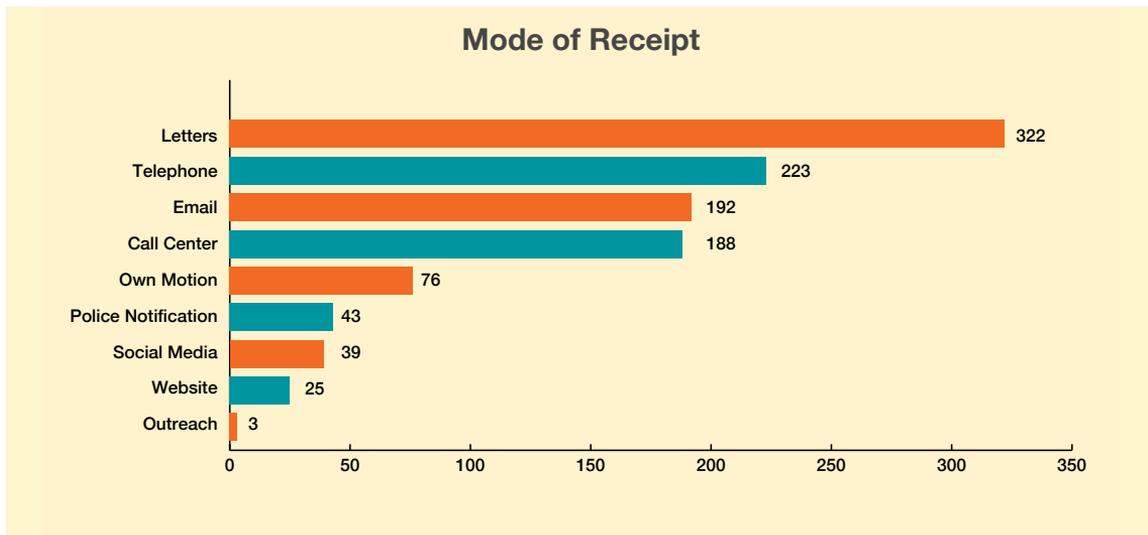


Figure 1: Mode of receipt of the Complaints processed.

Source: (IPOA, 2023)

### 2.1.3 Source of Complaints

Complaints were received from various sources including members of the public, police officers, state and non-state actors and on IPOA's own motion.

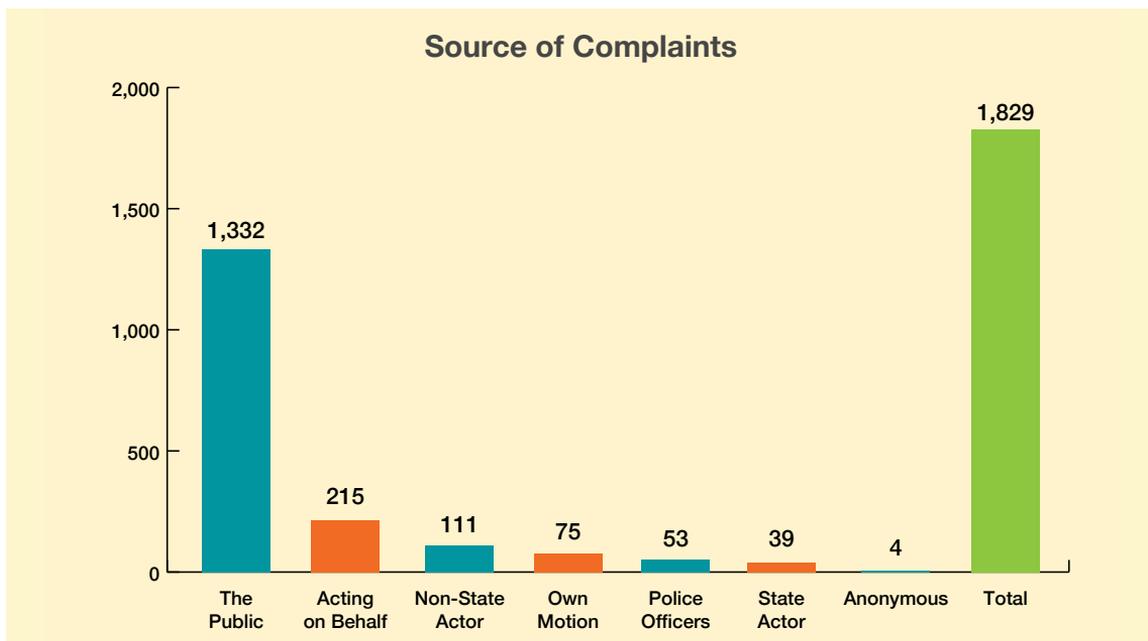


Figure 2: Source of the complaints received.

Source: (IPOA, 2023)

Out of a total of 1829 complaints received during the period under review, 1332 complaints were from members of the public, 215 from members of the public complaining on behalf of

others, 53 from members of the National Police Service, 39 from state actors and 111 from non-state organizations<sup>6</sup>. Other incidents of police misconduct (75) were taken up through own motion<sup>7</sup>.

### 2.1.3 Nature of Complaints Received

The highest number of complaints (615) received by IPOA was on police inaction followed by abuse of office (250) respectively. 54 deaths were also recorded during the reporting period. Out of these, 36 were received from police notifications. However, Police did not notify the Authority on the remaining 18 incidents that resulted to death as per the law.

The table below shows the nature of complaints received during the reporting period.

Nature of complaint	Number	Proportion
Police inaction	615	34%
Abuse of office	250	14%
Physical Assault by police	220	12%
Harassment	202	11%
Corruption /Extortion	74	4%
Malicious Prosecution	60	3%
Death from Police Action (shooting and physical assault, traffic accidents)	54	3%
Threats to life	51	3%
Police Shooting	50	3%
Administrative issues Including compliments, transfers, promotions and dismissals	48	3%
Violation of rights of an arrested person	48	3%
Detention of exhibits/ property by police officers	42	2%
Non mandate issues (Complaints not involving police officers)	37	2%
Death in Police Premises/Custody	27	1%
Cash Bail Complaints	15	1%
Sexual Offences	13	1%
Contempt of Court Order	12	1%
Enforced Disappearance	11	1%
<b>TOTAL</b>	<b>1829</b>	<b>100%</b>

Table 2: Nature of complaints received.

Source: (IPOA, 2023)

<sup>6</sup> The Non-state organizations who lodged complaints with the Authority include KHRC, MUHURI, and Kayole Social Justice

<sup>7</sup> Own motion complaints are police misconduct incidents taken up by the Authority on its own initiative. Such complaints are largely highlighted in media (mainstream or social) and have high public interest.

### 2.1.4 Complaints Processing

The Authority processed the lodged complaints through a case intake committee (CIC) and recommended the following actions to be taken on the complaints.

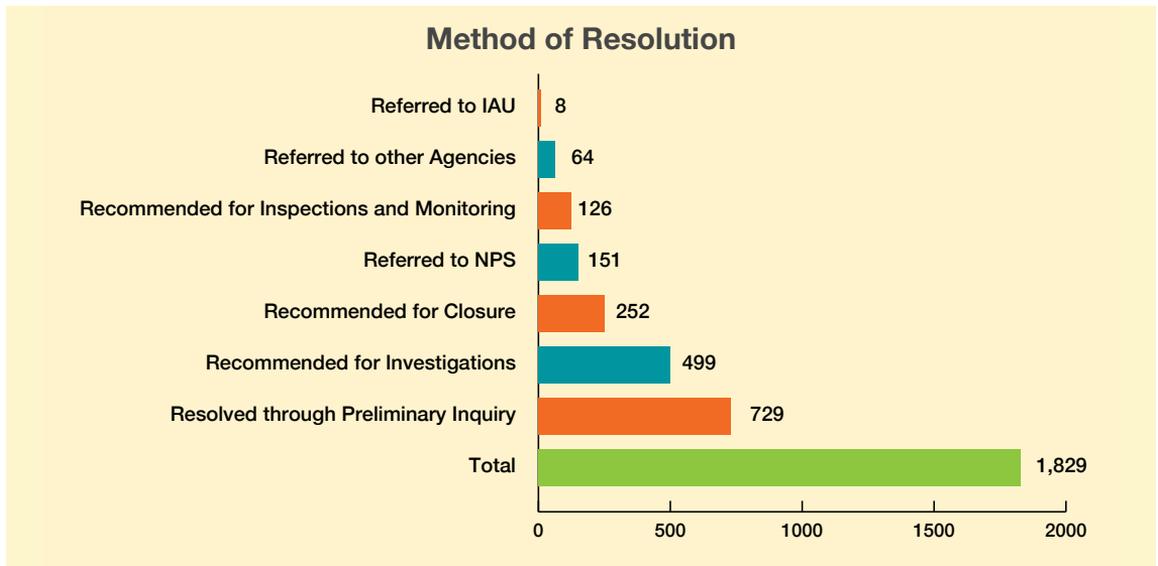


Figure 3: Methods of resolving the complaints.

Source: (IPOA, 2023)

### 2.1.5 Complaints referred to the Internal Affairs Unit (IAU)

The Authority referred 8 complaints to the Internal Affairs Unit of the Police. The IAU provided feedback on 16 files including those that the Authority had referred to the unit in the previous reporting period.

## 2.2 Counselling and Psychosocial Support

In the period under review, IPOA provided psychosocial support to 214 clients (120 male and 94 female). Out of the 214 clients, 167 were complainants or witnesses while the rest were IPOA staff members. They were taken through counselling and debriefing as indicated in the table below.

Activity	Males	Females	Totals	% of Totals
Provide psychosocial support and counselling	51	45	96	45%
Referral of clients for special support	3	9	12	6%
Provision of psychological first aid and debriefing	32	13	45	21%
Provision of Continuous Psychosocial Education and group support	34	27	61	28%
<b>Totals</b>	<b>120</b>	<b>94</b>	<b>214</b>	<b>100%</b>

Table 3: Counselling and Psychosocial services provided

Source: (IPOA, 2023)

### 2.3. Investigations of Police Misconduct

Section 6(a) of the IPOA Act mandates the Authority to investigate complaints related to disciplinary or criminal offenses committed by members of the Service.

In the period under review, the Authority completed 509 investigations. Out of these, 61 cases were forwarded to the ODPP for review. As of 30<sup>th</sup> June 2023, 170 cases were before courts out of which 152 were investigated directly by the Authority while 18 were monitored having been investigated by the police<sup>8</sup>. Four convictions were reached following IPOA's investigations.

### 2.4 Inspection of Police Premises and Detention Facilities

Section 6(e) of the IPOA Act mandates the Authority to conduct inspections of Police premises, including detention facilities under the control of the National Police Service to ensure adherence to human rights standards in policing.

#### 2.4.1 Police Premises Inspected

The Authority conducted 655 inspections in various NPS facilities across the country which included 268 new inspections, 344 follow-ups and 43 inspections to inform two thematic areas.

##### 2.4.1.1 New Inspections

During the reporting period, 268 New Inspections were conducted in various Police facilities and premises as indicated below.

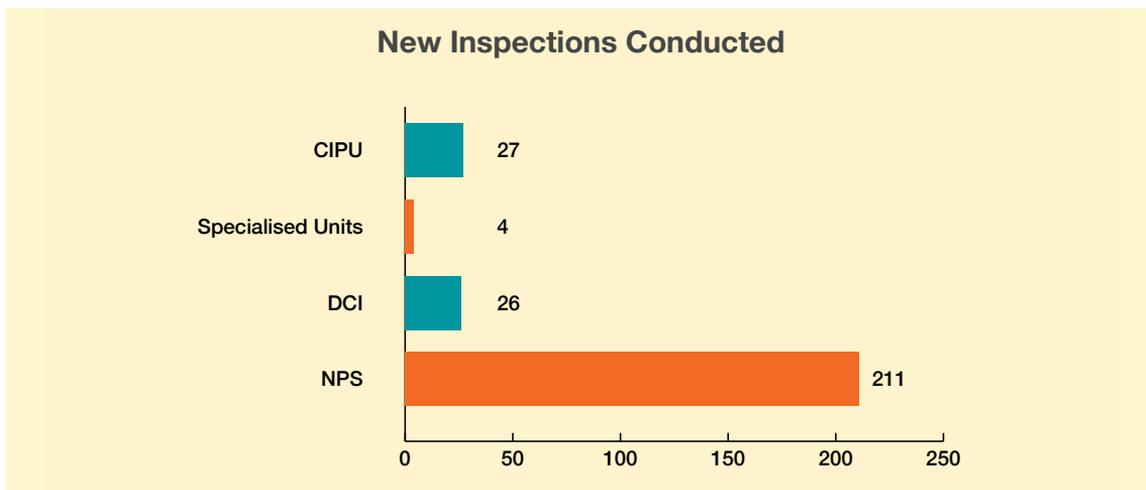


Figure 4: New inspections conducted in Police facilities.

Source: (IPOA, 2023)

##### 2.4.1.2 Follow-up Inspections

The Authority conducted 344 follow-up inspections as shown in figure five.

<sup>8</sup> See appendix ii for more details.

## Number of Follow-Up Inspections Conducted

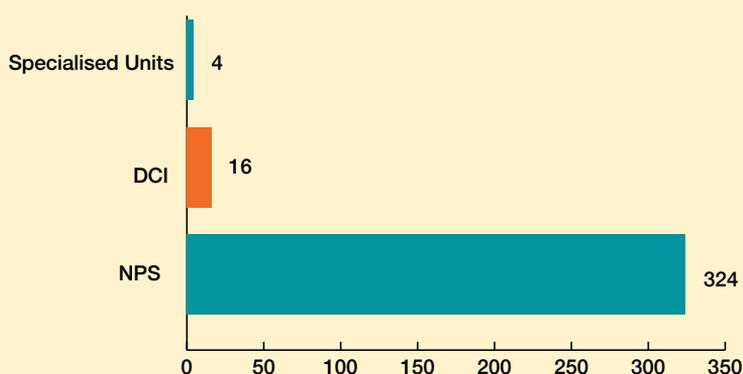


Figure 5: follow- up inspections conducted.

Source: (IPOA, 2023)

### 2.4.1.2.3 Follow- Up Inspections for the KPS Facilities

Parameters assessed during the initial inspections were reassessed in the subsequent follow-up inspections to highlight the level of implementation. The table below shows the findings.

Parameters	Status Initial Inspections	Status Follow-Up Inspections	Difference	Remarks/ Justification
<b>A: UTILITIES</b>				
Water	88.8%	87.7%	-1.10%	Deteriorated
Lighting	92.4%	91.4%	-1.00%	Deteriorated
Wheelchair Access	40.7%	49.8%	9.10%	Improved
First Aid Box	21.4%	15.9%	-5.50%	Deteriorated
<b>B: SAFETY AND SECURITY</b>				
Grills at Report Office	43.0%	52.2%	9.20%	Improved
Main Gate Sentry	37.1%	40.4%	3.30%	Improved
Perimeter Fence	46.6%	35.3%	-11.30%	Deteriorated
Fire Equipment	32.7%	26.7%	-6.00%	Deteriorated
Signage	74.4%	82.1%	7.70%	Improved
<b>C: FRONT DESK</b>				
Manned Customer Care Desk	35.7%	34.4%	-1.30%	Deteriorated
Manned Gender Desk	34.7%	44.1%	9.40%	Improved
Percentage of Strength of Establishment	71.32%	62.01%	-9.31%	Deteriorated

Parameters	Status Initial Inspections	Status Follow-Up Inspections	Difference	Remarks/ Justification
Average Ratio of Female to Staff Strength	1:6	1:6	0	No change
<b>D: DETENTION FACILITIES</b>				
Availability of Female Cells	68.2%	67.5%	-0.70%	Deteriorated
Availability of Male Cells	76.9%	76.2%	-0.70%	Deteriorated
Existence of Female Juvenile Cells	8.7%	11.2%	2.50%	Improved
Existence of Male Juvenile Cells	22.8%	26.9%	4.10%	Improved
Maximum No. of Detainees Held over 24hrs	30 <sup>9</sup>	13 <sup>10</sup>	17	Reduced
<b>E: CONDITIONS OF CELLS</b>				
Hygienic Conditions of Cells	69.4%	71.3%	1.90%	Improved
Cleanliness of Toilets	48.2%	53.0%	4.80%	Improved
Adequate Light	55.5%	63.9%	8.40%	Improved
Adequate Ventilation	64.1%	67.9%	3.80%	Improved
Provision of Bedding	11.4%	12.5%	1.10%	Improved
Outdoor Area	12.8%	13.7%	0.90%	Improved
<b>F: DETAINEE WELFARE AND TREATMENT</b>				
Provision of 3 Meals a Day	63.9%	63.5%	-0.40%	Deteriorated
Provision of Drinking Water	77.6%	77.7%	0.10%	Improved
Provision of Special Services for Women, i.e. Sanitary Towels	10.3%	12.8%	2.50%	Improved
Provision of Emergency Medical Care	73.2%	73.8%	0.60%	Improved
Child Protection Unit	5.5%	10.8%	5.30%	Improved
Detainee Rights Displayed	8.8%	12.3%	3.50%	Improved
<b>G: RECORDS MANAGEMENT</b>				
Occurrence Book	96.7%	98.4%	1.70%	Improved
Cell Register	81.6%	79.8%	-1.80%	Deteriorated
Detainees' Property Register	33.9%	26.7%	-7.20%	Deteriorated
Arms And Ammunition Movement Register	93.4%	95.0%	1.60%	Improved
Exhibits Register	51.5%	57.1%	5.60%	Improved

<sup>9</sup> Kilgoris Police Station in Narok County

<sup>10</sup> Muthangari Police Station in Nairobi County

Parameters	Status Initial Inspections	Status Follow-Up Inspections	Difference	Remarks/ Justification
Complaints Against Police Register	34.4%	34.8%	0.40%	Improved
<b>H: RESOURCE ALLOCATION</b>				
Availability of vehicles	63.2%	62.6%	-0.60%	Deteriorated
Availability of stationery	56.7%	54.5%	-2.20%	Deteriorated
Availability of computers	55.0%	57.7%	2.70%	Improved
Availability of photocopiers	39.8%	44.2%	4.40%	Improved
Availability of communication gadgets	50.7%	34.7%	-16.00%	Deteriorated
Availability of protective gear	36.1%	29.5%	-6.60%	Deteriorated
Availability of Sufficient Police Uniform	26.1%	12.5%	-13.60%	Available uniforms not sufficient
<b>I: OFFICE SPACE AND HOUSING</b>				
Sufficient Office Space	16.3%	19.2%	2.90%	Improved
Crime Office	58.1%	63.3%	5.20%	Improved
Interrogation/ Interview Rooms	10.4%	9.1%	-1.30%	Deteriorated
Sufficient Exhibits Store	22.7%	23.0%	0.30%	Improved
Sufficient Housing of Officers	14.5%	19.5%	5.00%	Improved
<b>J: COMMUNITY POLICING</b>				
Existence of Community Policing Committees	39.2%	44.3%	5.10%	Improved
Minutes of last Meeting	25.6%	31.0%	5.40%	Improved
OIC Vice Chair of the Committee	23.7%	30.6%	6.90%	Improved
Evidence of Structured Community Clusters	26.5%	33.6%	7.10%	Improved

Table 4: Status of Follow-up inspections conducted.

Source: (IPOA, 2023)

#### 2.4.1.2.4 Follow- Up Inspections for DCI facilities

The findings for the parameters assessed during the follow-up inspections for the DCI units are tabulated below:

Parameters	Status Follow-Up Inspections	Status Initial Inspections	Difference	Remarks/ Justification
<b>A: UTILITIES</b>				
Lighting	100%	100%	-	Status quo
Wheelchair Accessible	80%	60%	20%	Improved
First Aid Box	23%	17%	6%	Improved
<b>B: SAFETY AND SECURITY</b>				
Signage	65%	50%	15%	Improved
Fire Equipment	50%	38%	12%	Improved
<b>C: FRONT DESK</b>				
Manned Customer Care Desk	30%	0%	30%	Improved
Manned Gender Desk	19%	0%	19%	Improved
Staff Strength				
Percentage of Strength to Establishment	51%	57.30%	5.7%	Declined
Average Ratio of Female to Staff Strength	1 : 8.5	1 : 6.15	2.35%	Improved
<b>J: OFFICE SPACE AND HOUSING</b>				
Sufficient Office Space	60%	52%	8%	Improved
State of the offices	70%	73%	-3%	Declined
Availability of Exhibit Store	52%	10%	42%	Improved
Adequacy of the Exhibits Store	54%	10%	44%	Improved
<b>STORES</b>				
Adequacy of file cabinet	48%	44%	4%	Improved
Adequacy of bulletproof vest	19%	22%	-3%	Declined
Availability of armory	24%	14%	10%	Improved
Records and Register				
Availability of crime records	100%	100%	-	Status Quo
Availability of criminal intelligence records	77%	68%	9%	Improved
Availability of locate gadget	50%	50%	0	Status Quo
Availability of Arms movement Register	100%	100%	0	Status Quo
Correctly entered Arms Movement Register	100%	100%	0	Status Quo
Availability of Exhibits Register	100%	84%	16%	Improved

Parameters	Status Follow-Up Inspections	Status Initial Inspections	Difference	Remarks/ Justification
Exhibit register correctly entered.	100%	84%	16%	Improved
Availability of Weekly duty roster	95%	77%	18%	Improved
Availability of Complaints Against DCI Police Register	70%	30%	40%	Improved
<b>I: RESOURCE ALLOCATION</b>				
Availability of vehicles	96%	85%	11%	Improved
Availability of stationery	50%	71%	-21%	Declined
Availability of adequate computers	68%	72%	-4%	Declined
Availability of printer	77%	60%	17%	Improved
Availability of adequate photocopiers	68%	40%	28%	Improved
Availability of adequate camera	4%	4%	0	Status Quo
Crime scene equipment	17%	5%	12%	Improved
Availability of bullet proof vest	16%	22%	-6%	Declined
Availability of pistol holster	36%	30%	6%	Improved
Availability of working communication gadgets	36%	20%	16%	Improved
Training of offices- (advanced investigations)	32%	87%	-55%	Declined

Table 5: Follow up inspections in DCI facilities.

Source: (IPOA, 2023)

#### 2.4.1.2.5 Follow- Up Inspections for Specialized Units

During the period under review, the Authority conducted 4 follow-up inspections of the Specialized Units listed below:

S.No	Premises	Date of Inspection	County
1	TPU Watamu Base	19/01/2023	Kilifi
2	KAPU Moi International Airport	02/02/2023	Mombasa
3	KAPU Malindi International Airport	06/02/2023	Kilifi
4	TPU Mtwapa Base	14/02/2023	Kilifi

Table 6: Follow - up inspections on specialized units.

Source: (IPOA, 2023)

It was established that these units were still facing various challenges identified during initial inspections. The challenges included lack of specialized training, inadequate facilitation and resourcing to carry out their special duties, inadequate personnel, lack of sufficient office space and related infrastructure.

## 2.4.2 Thematic Inspections

During the reporting period, the Authority conducted 43 Inspections to inform two thematic areas on; Authority to Incur Expenditure (AIE) by Station Commanders and the roll-out of the Digital Occurrence Book (OB). There were 32 thematic inspections conducted on the AIE, while 11 inspections were on the digital OB.

### 2.4.2.1 AIE

The Stations where the Commanders had AIE reported improved operations. It was also noted that AIE allocated was insufficient. All the premises inspected indicated that the vote items were not aligned to the station needs. It was also observed that there was a delay in remittance of the AIE funds. All the Station Commanders maintained proper accounting documents.

### 2.4.2.2 Digital OB

It was established that the Digital OB was only rolled out in Nairobi County. Implementation of the digital OB was hindered by various challenges including lack of portable gadgets, internet connectivity and adequate training on its use amongst officers. Due to these challenges, officers were still using the manual OB.

## 2.5 Monitoring of Policing Operations

Section 6 (c) of the IPOA Act mandates the Authority to monitor and investigate policing operations affecting members of the public. The monitoring aims to ensure that Police operations are carried out professionally and lawfully.

During the period under review, the Authority carried out 63 monitoring activities which included 4 by-elections, 24 Public Order Management, 12 security operations, 2 traffic operations, 20 CIPU operations and 1 on beats and patrol.

IPOA monitoring established a notable improvement on the level of professionalism by the NPS during policing of by-elections and security operations. However, there were notable police misconduct in traffic management, assemblies and beats and patrols. Incidences of bribery, extortion, harassment, failure to affix name tags for ease of identification and excessive use of force were observed. The Authority also observed that Police officers were not adequately equipped to police the operations.

### 3. STAKEHOLDERS COOPERATION AND COMPLEMENTARITY

#### 3.1 Stakeholders Engagement

##### 3.1.1 Dialogue Sessions

The Authority held dialogue sessions with the NPS in Nairobi, Kisumu, Kakamega, Eldoret, Nakuru, Nyeri, Meru, Garissa and Mombasa. The dialogue sessions fostered open communication, addressed issues of concern and enhanced collaboration to promote effective and accountable policing in Kenya.

Cumulatively, 335 NPS Commanders participated in the sessions as illustrated in the table below.

Region	Participants	Male	Female
Nairobi	65	52	13
Kakamega	41	33	8
Kisumu	18	14	4
Mombasa	29	26	3
Nyeri	35	30	5
Garissa	30	30	0
Meru	55	44	11
Eldoret	36	31	5
Nakuru	26	19	7
<b>Total</b>	<b>335</b>	<b>279</b>	<b>56</b>

Table 7: Participants in the Dialogue Sessions

Source: (IPOA, 2023)

The dialogue sessions were centered on various topical issues touching on NPS and IPOA. The Authority elaborated on its mandate and functions including complaints receipt and processing, legal aspects regarding superior officers' responsibilities, inspections, research and monitoring and its investigative role. The National Police Service made an exposition regarding interactions with the Authority during their operations and activities.

Recommendations and way forward on various issues were agreed upon including sensitization of police officers on IPOA mandate, feedback to the exonerated officers, use of force as prescribed in 6th schedule of the NPS Act, non-cooperation by the NPS, timely notifications to IPOA on deaths related to police action, implementation of IPOA's recommendations and the responsibility of the superior officers in the police Service.

##### 3.1.2 Stakeholder Engagement

The Authority held meetings with representatives of various stakeholder institutions including State and non-state actors, non-governmental organizations, civil society and electoral observer missions as detailed below<sup>11</sup>. These engagements strengthened the existing cooperation between IPOA and the stakeholders. Further, the Authority also expressed its position on

<sup>11</sup> See annex IV.

public interest matters physically and through press statements disseminated across various international and local media<sup>12</sup>. In the period, IPOA maintained its stakeholders informed of its work through social media platforms as well.

### 3.1.3 Branding and Awareness Creation

The Authority published and broadcasted Information, Education and Communication materials during stakeholder engagement forums. Strategically, the Authority targeted police officers, stakeholder institutions and members of the public during the various awareness creation and outreach programmes carried out during the period.

Besides this, IPOA organized media engagement and released press statements when need arose. The Authority also regularly updated its digital platforms to ensure that the public was apprised of key developments. Further, the Authority also adopted a strategy of public engagement on twitter every Thursday as a means of awareness creation and enhancing feedback.

## 4. RESEARCH AND INFORMATION MANAGEMENT

### 4.1 Research

The Authority conducts research to inform policy and decision making. During the period, the Authority conducted a study on the forms of corruption in the NPS to aid in the development of a cooperation framework with EACC. To enhance uptake of its recommendations, the Authority submitted a memorandum and 26 reports incorporating findings and recommendations around policing to the National Taskforce on improvement of terms and conditions of service for the NPS, Kenya Prisons Service and NYS.

## 5. INSTITUTIONAL CAPACITY

### 5.1 Resource Mobilization and Financial Management

The Authority is guided by the Constitution of Kenya 2010, the Public Financial Management (PFM) Act 2012, PFM Regulations 2015, Public Audit Act 2015, International Public Sector Accounting Standards (IPSAS), IPOA financial policies and procedures manual, Government circulars and directives issued from time to time in all its financial operations.

The Authority's approved budget for the FY2022/23 was Kes. 1,024.6 million. However, the budget was revised downwards by Kes.97.86 million to Kes.926.74 million in supplementary estimates I and II. The Authority's total expenditure for the FY 2022-2023 was Kes. 906,356,225 representing an absorption of 98% of the total budget.

During the reporting period, the Authority defended its budget for FY2023-2024 before the parliamentary committee on Administration and Internal security. IPOA was allocated a budget ceiling of Kes. 1,052.7 million for the FY2023-24.

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<sup>12</sup> See annex V.

## 5.2 Automation

The Authority achieved significant milestones towards the overall objective of strengthening business systems and internal processes through continuous monitoring of automated systems and infrastructure.

The Authority has successfully onboarded its complaints intake form onto the e-citizen platform, enabling complainants to access IPOA's services more efficiently. This is an interim measure as the Authority continues to work on completing the portal. The completed portal will be more robust and integrated with the Enterprise Content Management (ECM) system, facilitating real-time intake and processing of complaints.

## 5.3 Learning and Growth

The Authority facilitated training of 23 officers for various courses including SLDP, SMC supervisory course and report writing at the Kenya School of Government. In addition, 32 officers undertook Continuous Professional Development (CPD) courses. The legal officers in the authority were trained on conducting legal audit by the Kenya School of Law.

## 6.0 CONCLUSION

In a bid to achieving police professionalism as stipulated by Article 244 of the Constitution, IPOA continues to strengthen its policing oversight role through significant sustained gains and achievements. The Authority recognizes the crucial role that the National Police Service plays in the provision of professional and people-centered policing to uphold the rule of law for a safe and secure society.

## 7.0 CHALLENGES AND RECOMMENDATIONS

### 7.1 Challenges experienced by the Authority

During the reporting period, the Authority faced the following challenges:

- a) Inadequate annual budget allocation.
- b) Non-cooperation by some witness and NPS officers.
- c) Parallel investigations by IPOA, IAU and DCI which led to delayed justice.
- d) Delays in the Criminal Justice System affecting timely service delivery.
- e) Failure by some members of the NPS to notify the Authority on deaths occurring as a result of police action, inaction or in police custody as required by law (Sec. 25 of the IPOA Act).

## 8.0 RECOMMENDATIONS.

### 8.1 Recommendations to Challenges Experienced by the Authority

- a) Enhanced budgetary allocation by the National Treasury for effective service delivery.
- b) Strengthened Cooperation by the NPS officers and witnesses.
- c) The IG to ensure that the suspect police officers cooperate and comply with arrest warrants and summons.

- d) The Inspector General to facilitate the prioritization of cases and matters referred to NPS for prompt action and feedback.
- e) The Inspector General to direct the NPS to notify the Authority on all deaths occurring as a result of police action, inaction or in police custody as required by law (Sec. 25 of the IPOA Act).

## 8.2 Recommendations to the Service

According to Section 6(k) of the IPOA Act, the Authority is mandated to make recommendations to the Service. In this regard, the Authority recommends the following:

- a) The NPS Service Standing Orders to be aligned with the NPS Act more so on excessive use of force. The SSO needs to be aligned with the Sixth Schedule of the NPS Act on the use of force.
- b) The National Treasury should ensure timely quarterly disbursement of the AIE to the NPS for smooth running of the stations. There should be standardization of critical vote lines and consistency in the allocation of the same to all the stations countrywide.
- c) Motor vehicles and fuel allocation should be done based on geographical area covered by the facility, terrain, frequency of emergencies and rapid response incidences. The 15 litres allocation per day is not sufficient for police operations.
- d) The IG to ensure strict compliance with Chapter 30 of the SSO by ensuring that the subordinate disciplinary committee is properly constituted without inordinate delay for ease of conducting the disciplinary proceedings.
- e) Inspector General (IG) of police to harmonize the CIPU command structure to address rank disparity, deployment of commanders, reporting lines and renaming of APS officers co-located with NGAO.
- f) The Ministry of Interior and National Administration to establish NPS Infrastructural Development Fund for improving and building new Police Infrastructure in a bid to modernize police facilities and premises
- g) The IG to ensure adequate supply of High-powered HF and VHF Radios to boost communication in remote police operational areas.
- h) The IG to ensure adequate equipping and tooling of the NPS officers during police operations
- i) The NPSC to address shortage of staff and gender imbalance in the NPS.
- j) The IG to streamline the issuance of police registers and stationery in all police premises.

## 8. APPENDICES

### Appendix (i): Operational Statistics since Inception

MANDATE	12/13	13/14	14/15	15/16	16/17	17/18	18/19	19/20	20/21	21/22	22/23	Total
<b>COMPLAINTS MANAGEMENT</b>												
Complaints received	594	860	1792	2529	2267	2339	3237	2991	2881	3302	3606	26398
Complaints cases forwarded to IAU	125	40	25	105	355	119	57	10	30	24	9	899
Complaints recommended for investigations	0	304	1608	1927	819	482	489	763	625	781	995	8793
Complaints recommended for Inspections and Monitoring	0	39	37	42	90	171	289	326	358	370	268	1990
Complaints referred to NPS	43	59	27	63	232	415	415	271	303	109	204	2141
Complaints forwarded to NPSC	49	39	13	39	105	90	73	68	50	35	25	586
Complaints referred to KNCHR	8	3	3	8	9	10	0	0	0	0	0	41
Complaints forwarded to DCI	16	20	16	49	116	12	151	108	82	35	29	634
Complaints referred to other agencies <sup>13</sup>	73	80	26	70	287	113	92	80	33	30	31	915
Preliminary inquiry conducted <sup>14</sup>						546	795	933	840	1450	1702	6266
Complaints closed <sup>15</sup>	280	276	37	226	254	381	876	432	560	468	343	4133
<b>INVESTIGATIONS</b>												
Total No of Cases received for investigation	0	304	1608	1927	819	482	489	763	625	781	995	8793

<sup>13</sup> The agencies include (EACC, CAJ, NLC, NTSA, and RBA) among others.

<sup>14</sup> Preliminary inquiries were conducted through (Ongoing visits to respective stations, interviewing clients, and fact-finding) to determine the nature of, solve mild complaints, and refer the rest for action depending on the subject matter.

<sup>15</sup> Complaints were closed due to withdrawal of complainants, matters before the court, Not Actionable, insufficient information, or resolved through other mechanisms.

MANDATE	12/13	13/14	14/15	15/16	16/17	17/18	18/19	19/20	20/21	21/22	22/23	Total
Investigations Completed	0	27	115	157	294	197	728	777	727	862	876	4760
Closed after Preliminary investigations							451	299	242	224	0	1216
Closed after legal review							4	9	19	6	12	72
Cases under further investigations (cover points)							112	171	90	21	151	151
Ongoing Legal review as of 30 <sup>th</sup> June 2023							114	196	116	43	96	96
Cases Forwarded to ODPP	0	2	13	37	26	27	55	114	141	135	208	877
Cases forwarded to EACC							1	1	0	0	0	2
Cases forwarded to NPSC							1	3	0	1	0	5
Cases under Initial Investigations Assessment							2413	1182	2465	2104	2104	2104
Cases currently under investigations	0	76	230	140	649	321	2003	1458	2709	1220	1929	1929
Cases before Courts							67	77	98	170	170	170
Convictions made	0	0	0	2	0	1	3	2	4	2	5	19
<b>POLICE OPERATIONS MONITORED</b>												
Public Order Management	0	2	6	8	10	33	29	24	28	17	68	225
Security operations	0	2	0	1	4	3	13	41	8	8	12	92
Traffic Management	0	0	0	1	13	5	27	4	11	7	5	73
Police Recruitment	0	0	2	1	1	0	0	0	2	1	0	7
Cases Intake Committee (CIC) referrals / Own motion	0	0	0	1	8	4	19	1	10	25	29	68
Beats & Patrol	0	0	0	0	12	0	8	3	4	9	4	40

MANDATE	12/13	13/14	14/15	15/16	16/17	17/18	18/19	19/20	20/21	21/22	22/23	Total
Elections	1	0	0	0	16	13	6	3	4	3	13	59
CIPU Thematic	0	0	0	0	0	0	0	0	0	0	0	20
Subtotal	1	4	8	12	64	58	102	76	67	70	122	584
<b>INSPECTIONS OF POLICE PREMISES AND DETENTION FACILITIES</b>												
New Inspections	25	40	181	153	95	103	447	206	87	306	305	1948
Follow-up inspections		0	15	59	114	137	340	91	39	177	399	1371
Thematic				25		3	17	196	146	132	48	567
Subtotal	25	40	196	237	209	243	804	493	272	615	752	3886

Source: (IPOA, 2023)

#### Appendix (ii): Cases before Courts

S.No	FILE REFERENCE NO.	CHARGES	ACCUSED	COURT
1	CR 2114/2016	Manslaughter	APC Samuel Chege & APC Jackson Letinina	Nyahururu Law Court
2	HCCR E35/2021	Murder	Cl Samuel Mwangela	Milimani High Court
3	CR E206/2022	Conspiracy to defeat justice	PC Charles Waweru	Machakos Law Court
4	HCCR 11/2020	Murder	PC David Mwangera	Milimani High Court
5	HCCR 101/2015	Murder	Patrick Thurairira	Milimani High Court
6	CR 555/2019	Grievous harm	APC Geoffrey Chege	Kikuyu Law Courts
7	INQ E003/2023	Inquest	None	Makueni Law Court
8	MCCR 81/2020	Grievous Harm	PC Francis Mutunga	Naivasha Law Court

S.No	FILE REFERENCE NO.	CHARGES	ACCUSED	COURT
9	INQ 1/2020	Inquest	None	Kangundo Law Court
10	HCCR E038/2020	Murder	APC Joycliff Githinji	Milimani High Court
11	INQ E019/2022	Inquest	None	Nyahururu Law Court
12	INQ E002/2023	Inquest	None	Kiambu Law Court
13	INQ E38/2023	Inquest	None	Makadara Law Court
14	CR E618/2022	Robbery with violence Impersonating persons employed in the public service	SGT Philip Misia Lewet and CPL Raphael Kiio	Kajiado Law Court
15	MCCR 6/2019	Grievous Harm	Sgt. Martin Mbugua	Machakos Law Court
16	HCCR 6/2020	Murder	PC Dancun Ndiema	Milimani High Court
17	HCCR E57/2021	Murder	IP Daniel Musau and CPL Robert Mwangi Kibororo	Milimani High Court
18	HCCR E007/2022	Murder	PC James Wanderi and CPL Stephen Gichana Sese	Nakuru High Court
19	CR E839/2022	Manslaughter	PC Joseph Njuguna	Makadara Law Court
20	MCCR E1288/2023	Grievous harm	CPL Vincent Odhiambo	Makadara Law Court
21	HCCR E081/2022	Murder	SGT Ahmed Rashid Hassan	Milimani High Court
22	HCCR E074/2022	Crimes against humanity	Baby Samantha Pendo and others	Milimani High Court
23	INQ 15/ 2016	Inquest	None	Milimani Law Court
24	INQ 3/2018	Inquest	None	Isiolo Law Court
25	HCCR 7/2020	Murder	Harrison Mwai and five others	Nyahururu High Court
26	INQ E003/2022	Inquest	None	Gatundu Law Courts
27	HCCR E034/2022	Murder	John Maina and Charles kariuki	Nakuru High Court

S.No	FILE REFERENCE NO.	CHARGES	ACCUSED	COURT
28	CCR 1284/2020	Grievous harm	Rex Okhato	Eldoret Law Court
29	CCR 721/2016	grievous Harm	George Anyonje	Murang'a Law Court
30	CCR 426/2018	grievous Harm	George Kinuthia	Kangundo Law Court
31	CR E1643/2022	grievous Harm	PC Gerald Mutiria Mwithi	Kibera Law Court
32	HCCR E061/2021	Murder	CPL Benson Mbuthia, CPL Consolata Kariuki, PC Nicholas Kipsang, PC Martin Wanyama, PC Lilian Cherono, PC James Mawaniki	Milimani High Court
33	HCCR16/2020	Murder	Alfred Kasina Mwangi	Murang'a High Court
34	INQ E005/2021	Inquest	None	Mumias Law Court
35	HCCR E009/2022	Murder	CI Stephen Lelei, PC Wilson Kamau, SSGT Fredrick Leliman and PC Leonard Mwangi	Machakos High Court
36	HCCR E004/2022	Murder	PC Robert Gaitho	Kajiado High Court
37	CR E412/2022	Accessory after the fact to murder	PC Charles Mwai	Milimani Law Court
38	HCCR16/2020	Murder	Stephen Lelei and Fredrick Leliman	Machakos High Court
39	INQ 20/2019	Inquest	None	Makadara Law Court
40	HCCR E025/2021	Murder	Sgt John Otieno	Mombasa High Court
41	CR E674/2022	Accessory after the fact to murder	PC Benard Kingori and PC Faraj Masud	Mombasa Law Court
42	CCR E/2018	Grievous harm	John Githinji and Jilo Kitasi	Embu Law Court
43	CR E2391/2021	Grievous harm	PC Martin Karuthi Mwangi and PC Mark Gichero Muruga	Kibera Law Court

S.No	FILE REFERENCE NO.	CHARGES	ACCUSED	COURT
44	CR E1509/2022	Grievous harm	PC Mark Murunga, PC Nick Toss, PC Daniel Maina and PC Moses Adonde	Kibera Law Court
45	HCCR E016/2022	Murder	PC Geoffrey Mokaya Nyangau, PC John Mutuku Makoma PC Bedan Munene Muturi, Sospeter Gaitho (Civilian) and Paul Kirigi Kariuki (Civilian)	Murang'a Law Court
46	CR 3157/2021	Abduction in order to murder	PC Francis Githonga, PC Samuel Makori and PC Carlistus Apalia	Makadara Law Court
47	INQ E001/2022	Inquest	None	Ngong Law Court
48	HCCR 24/2017	Murder	Amos Okoth	Milimani Law Court
49	HCCR 20/2017	Murder	Hillary Nyatodo	Murang'a High Court
50	HCCR E008/2022	Murder	SGT Indakwa, APC Cheruiyot, APC kuria and APC Isicho	Migori High Court
51	HCCR E017/2022	Murder	PC Phaminus Kariuki	Homabay High Court
52	CR E1969/2021	Grievous harm	PC Jibril Mohamed and PC Dennis Mungai	Bungoma Law Court
53	INQ E008/2022	Inquest	None	Busia Law Court
54	HCCR 53/2020	Murder	PC Francis Iyaya and 3 others	Bungoma High Court
55	SOA E068/2022	Defilement	PC Joseph Lorot Alias Jeff	Bungoma Law Court
56	CR E2025/2021	Grievous harm	PC David Ochieng	Kakamega Law Courts
57	INO 4/2019	Inquest	None	Butali Law Court
58	CR E2026/2021	Grievous harm	CPL Masai Masika	Kakamega Law Courts
59	INQ 6/2019	Inquest	None	Kisumu Law Courts
60	INQ 19/2020	Inquest	None	Ogembo law Courts

S.No	FILE REFERENCE NO.	CHARGES	ACCUSED	COURT
61	CR E259/2021	Grievous harm	IP Milton Odhiambo Barasa	Kilgoris Law Court
62	HCCR E016/2021	Murder	PC Abdi Guyo	Migori
63	HCCR E16/2023	Murder	Frankline Ochieng' Ojwando	Migori
64	CR E0019/2022	Abuse of position of Authority	PC Cosmos Chirchir	Ukwala Law Court
65	CR E369/2023	Assault	PC Kennedy Wanjala, PC Emmans Simiyu and PC Meryl Opiyo	Keroka Law Court
66	CR E105/2022	Assault	CI Benjamin Kooli	Kisumu Law Courts
67	HCCR E002/2022	Murder	SSGT Tom Magunda and others	Kisii High Court
68	HCCR E034/2022	Murder	PC Vincent Cheruiyot Langat	Kisii High Court
69	HCCR E049/2022	Murder	PC Moses Kerima Mogaka	Kisii High Court
70	HCCR E007/2022	Murder	Wilson Siara Agwingi	Homabay High Court
71	HCCR E 034/2022	Murder		Homabay High Court
72	HCCR E045/2021	Murder	IP Michael Onchango, PC Silas Anyira, PC Bernard Maritim, PC Edwin Moenga, PC Steven Owino and PC Wycliffe Cheptoo	Homabay High Court
73	HCCR E40/2021 (formerly HCCR 3/2016)	Murder	Isaac Sirengo	Transferred from Eldoret High Court to Kapsabet High Court on 07/04/2021
74	CR E225/2021	Grievous harm	PC Elijah Waweru Njuguna	Moyale Law Court
75	HCCR E033/2022	Murder	CPL Vincent Odhiambo, PC Bashir Ali, PC Henry Mutai, PC Charles Kirimi, CPL Joseph Ojode and PC James Ngigi	Milimani High Court
76	INQ E003/2023	Inquest	None	Kajiado Law Court

S.No	FILE REFERENCE NO.	CHARGES	ACCUSED	COURT
77	HCCR 73/2016	Murder	Mark Nyongo and Michael Masai	Eldoret High Court
78	INQ 15/2019	Inquest	None	Eldoret Law Court
79	HCCR E014/2022	Murder	SGT Justus Mburugu	Eldoret High Court
80	HCCR E011/2022	Murder	PC Peter Kamau Njoroge	Kitale High Court
81	HCCR E022/2022	Murder	PC Henry Maingi	Eldoret High Court
82	CR E1954/2022	Unlawful wounding	PC Sammy Onyango	Eldoret Law Court
83	INQ E002/2021	Inquest	None	Kitale Law Court
84	SO E230/2021	Gang defilement	PC Victor Ekiru and PC Jacob Kirop Koriye	Kapsabet Law Court
85	SOA 55/2019	Rape	Ambrose Mutua	Kitui/Zombe Law Court
86	E689/2022	Grievous Harm	PC Maurice kituyi Machani	Eldoret Law Court
87	CR E1420/2021	Cruel, inhumane and degrading treatment	PC Robert Naibei, PC Benard Khaemba and PC Zacharia Wanyonyi	Kapsabet Law Court
88	CR E022/2021	Inquest	None	Eldoret Law Court
89	INQ E004/2023	Inquest	None	Kitale Law Court
90	INQ E002/2022	Inquest	None	Eldoret Law Court
91	HCCR 59/2018	Murder	APC Leakey Maina	Meru High Court
92	HCCR 39/2019	Murder	Cpl Salessa Galgalo and Chief Kennedy Karuwa	Meru High Court
93	Petition 7/2019	Petition	N/A	Chuka High Court
94	HCCR 5/2020	Murder	PC Alex Kanisa	Embu High Court
95	CR E1524/2021	Abuse of Office and forgery of Judicial documents	CI Peter Nzioka, CPL Peter Maina and PC Kipkoech Kiptes	Meru Law Court

S.No	FILE REFERENCE NO.	CHARGES	ACCUSED	COURT
96	HCCR 16/2020	Murder	PC Zaddock Ochuka Ayieko	Milimani High Court
97	CR E398/2022	Unlawfull wounding	IP Abraham Gordon Kibalachi	Embu Law Court
98	CR E005/2021	Inquest	None	Kiambu Law Court
99	INQ E001/2022	Inquest	None	Makadara Law Court
100	INQ E004/2021	Inquest	None	Engineer Law Courts
101	HCCR E004/2022	Murder	CI Timothy Indwale	Nanyuki High Court
102	INQ 003/2022	Inquest	None	Tigania Law Court
103	HCCR 9/2018	Murder	CPL Adan Boru Golicha	Garissa High Court
104	MCCR 563/2018	Grievous harm	CPL Adan Boru Golicha	Garissa Law Court
105	MCCR 574/2022	Attempted murder	APC Haji Boru Guyo	Mwingi Law Court
106	HCCR 28/2019	Murder	David Kilengwe Papa	Makueni Law Court
107	HCCR E11/2020	Murder	Adan Ibrahim Salat and another	Milimani High Court
108	INQ E001/2022	Inquest	None	Marsabit Law Court
109	HCCR 5/2020	Murder	PC Emmanuel Wanje and APC Brian Otieno	Garsen/ Malindi Law Court
110	HCCR 10/2019	Murder	NPR Philip Kavosyo Musilu and NPR Daniel Mutati Musakui	Kitui Law Court
111	CR E1041/2021	Grievous harm	CI Peter Ndirangu	Garissa Law Court
112	HCCR E006/2020	Murder	Ezekiel Omolo	Malindi High Court
113	HCCR E011/2022	Murder	APC Yunus Athman Ali and Mohamed Karega	Mombasa High Court
114	HCCR E029/2022	Murder	Muna Mohammed and 5 others	Mombasa High Court
115	INQ 3/2019	Inquest	None	Malindi Law Court
116	HCCR 2/2019	Murder	Simeon Ayoo Ayondo and Amos Kiptoo	Malindi High Court

S.No	FILE REFERENCE NO.	CHARGES	ACCUSED	COURT
117	HCCR 1928/2018	Manslaughter	Gershon Gucha Onyango	Mombasa Law Court
118	CR E344/2022	Attempted murder	Titus Okelo	Malindi Law Court
119	INQ E008/2022	Inquest	None	Kwale Law Court
120	SOA E095/2022	Defilement	George Nangoe	Malindi Law Court
121	INQ 11/2021	Inquest	None	Kilifi Law Courts
122	INQ E002/2022	Inquest	None	Kilifi Law Courts
123	INQ E003/2022	Inquest	None	Kilifi Law Courts
124	INQ 07/2022	Inquest	None	Kwale Law Court
125	MCCR E778/2022	Manslaughter	Charles Mwakio	Mombasa Law Court
126	CR E218/2020	Unlawful wounding	PC Dennis Ragina Orito	Kikuyu Law Courts
127	HCCR14/2015	Fatal Shooting	Chibunga Sanga	Nyeri Law Court
128	INQ 03/2019	Inquest	None	Mwingi Law Court
129	CR E369/2022	Grievous Harm	PC Josph Watila Makumi, PC Erick Muriuki Njiru, PC John Orina Pingu and PC Joe Githinji Mwangi	Nanyuki Law Court
130	INO 006/2022	Inquest	None	Engineer Law Court
131	INO E017/2022	Inquest	None	Nyeri Law Court
132	CR 709/2021	Assault	PC Arnest Shamalla	Kangema Law Court
133	HCCR E013/2022	Murder	PC William Nyagah, Tatio Kamphine and Francis Muriithi	Nyahururu High Court
134	HCCR E014/2022	Murder	CPL Lawrence Chege and PC Julius Kukutia	Naivasha Law Court
135	HCCR 21/2020	Murder	Wilson Irungu & George Otieno	Naivasha High Court
136	HCCR E026/2022	Murder	PC Isaac Lekachuma	Nakuru High Court

S.No	FILE REFERENCE NO.	CHARGES	ACCUSED	COURT
137	HCCR E062/2021	Murder	PC Khalif Abdullahi, PC James Muli Koti, PC Joseph Odhiambo Sirawa, PC Edward Konga Onchonga and PC Nelson Nkanae	Milimani High Court
138	MCCR E018/2020	Grievous harm	PC Protas Makokha, PC Charles Maina, PC Denis Kisilu and PC Alice Wanjiku	Ngong Law Court
139	INQ 12/2016	Inquest	None	Milimani Law Court
140	INQ 1/2022	Inquest	None	Milimani Law Courts
141	SOA 30/2021	Gang defilement	APC Jacob Conrad Ojiambo and Dismas Nerima	Githunguri Law Court
142	CR E1501/2021	Grievous harm	PC Barnabas Owuor and PC William Kiplagat	Kabarnet Law Courts
143	CR E077/2021	Murder	PC Lewis Muasya	Milimani High Court
144	CR E3745/2021	Accessory after the fact to murder	SGT Halkano Mohammed Kabelo	Makadara Law Court
145	HCCR E10/2021	Murder	PC Keah Nyundo	Milimani High Court
146	HCCR E023/2021	Murder	SGT Douglas Okwii Marcus	Milimani High Court
147	HCCR E046/2021	Murder	PC Titus Kipchirchir Kurui	Milimani High Court
148	HCCR 80/2015	Murder	Julius Dikiri	Milimani High Court
149	CR E421/2023	Assault and neglect of official duty	IP Stephe Musella and PC Moses Mutua	Milimani Law Court
150	INQ E007/2022	Inquest	None	Thika Law court
151	HCCR 17/2020	Murder	PC Emmanuel Ambunya Oyombe	Milimani High Court
152	HCCR E023/2022	Murder	PC Isaac Chege Njuguna	Kajiado Law Court
153	E031/2020	Murder	Tonny Kioko	Machakos High Court
154	INQ 6/2018	INQUEST	None	Murang'a Law Court

S.No	FILE REFERENCE NO.	CHARGES	ACCUSED	COURT
155	HCCR 4/2019	Murder	Esau Juma	Voi High Court
156	HCCR 23/2021	Murder	PC Vincent Nyabaro	Kisii High Court
157	INQ 1/2021	Death	None	Kisii Law Court
158	CR 339/2017	Manslaughter	PC Michael Loro	Nyando Law Court
159	SO 05/2020	Defilement	PC Harrison Robi	Kehancha Law Court
160	SO E004/2021	Defilement	PC Timothy Thurairira	Siaya Law Court
161	HCCR E012/2020	Murder	Bernard Ndege	Eldoret Law Court
162	INQ 2/2022	Inquest	None	
163	CR 5/2019	Defilement	N/A	Kapenguria
164	INQ 1/2019	Inquest	None	Vihiga
165	HCCR 28/2018	Murder	APC Kaberia	Meru High court
166	HCCR 32/2018	Murder	APC Abdi Abdalla Decosta	Meru High Court
167	INQ 3/2017	Shooting causing Injuries	N/A	Isiolo Law court
168	SOA E043/2020	Defilement	Tony Simiyu Wekesa	Nyahururu Law Court
169	SO 50/2019	Defilement	Stephen Wachira Muchemi	Nyeri Law Courts
170	HCCR E016/2022	Murder	Evans Mokaya and James Njoroge Murithi	Nyahururu High Court

**Appendix (iii): Convictions made from 2012 June 2023**

Officer(s)	Court File No	Offense	Conviction Date	Court Name	sentence
1 Veronica Gitahi	HCCR 41/2014	Murder	12th February 2016	Mombasa Law Court	Accused persons were convicted of manslaughter and each sentenced to 7 years.
2 Issah Mzee					

	<b>Officer(s)</b>	<b>Court File No</b>	<b>Offense</b>	<b>Conviction Date</b>	<b>Court Name</b>	<b>sentence</b>
3	PC Titus Musila Ngamau (alias-Katitu)	HCCR 79/2014	Murder	7th February 2018	Milimani Law Courts	Accused convicted of murder and sentenced to 15 years.
4	Benjamin Kahindi Changawa	HCCR 66/2015	Murder	14th November 2018	Milimani Law Courts	Finalized on 14th November 2018. The accused was sentenced to death.
5	Stanley Okoti					
6	Nahashon Mutua	HCCR 84/2015	Murder	7th February 2019	Milimani Law Courts	Finalized on 7th February 2019. The accused was sentenced to death.
7	Zuhura Yasin Khan	CR 1843/2015	Neglect of Official duty	9th January 2020	Milimani Law Courts	The accused was convicted to either 3 months imprisonment or a fine of Kes. 10,000
8	Edward Wanyonyi Makokha	CR 1167/2015	Attempted murder	5th March 2020	Garissa Law Court	The accused was jailed for 20 years on 5th March 2020
9	Paul Kipkoech Rotich	SOA 2/2018	Sexual Offenses (Defilement)	2nd February 2021	Gatundu Law Courts	The accused was sentenced to 40 years in prison
10	James Kinyua	SOA 89/2018	Sexual Offenses (Rape)	25th February 2021	Busia Law Courts	Ten years imprisonment
11	Dennis Langát	HCCR 3/2019	Murder	26th June 2021	Garissa High Court	Manslaughter but the sentence is yet to be made
12	Kennedy Okuli					
13	Evans Maliachi	HCCR 36 of 2016	Murder	28 <sup>th</sup> July 2021	Naivasha High Court	The accused was sentenced to 20 years in prison

	<b>Officer(s)</b>	<b>Court File No</b>	<b>Offense</b>	<b>Conviction Date</b>	<b>Court Name</b>	<b>sentence</b>
14	PC Anthony Ongere	SOA 19/2018	Rape	13/05/2022	Milimani Law Court	15 years imprisonment
15	Cpl Martin Chege	CR 493/2019	Assault	02/11/2022	Ngong Law Court	The accused was fined Kshs. 20,000 in default to serve 4 months in prison.
16	George Kimani	MCCR E066/2020	Two counts of Grievous harm and 1 count of assault.	21/02/2023	Lamu Law Court	Each accused person was fined Kshs. 100,000 for each count in default serve 2 years imprisonment
17	Cpl Abubak Abdala					
18	APC Patrick Oita Nyapara	HCCR 20/2019	Murder	03/02/2023	Kakamega High Court	The accused was sentenced to life imprisonment
19	PC Peter Kamau Njoroge	CR E1644/2022	Grievous Harm	06/04/2023	Kitale Law Court	Accused fined Kshs. 100,000 in default to serve 1 year in prison. Accused also ordered to compensate the victim Kshs. 150,000 as per the recommendation of the Victim Impact Statement.

Source: (IPOA, 2023)

## Appendix (IV): Stakeholder Engagements and Outreach Activities

Stakeholder Engagements and Outreach Activities	
Stakeholder	Details
1	Statehouse Kenya – H.E. the President of the Republic of Kenya Board visit to Statehouse during Constitutional Commissions and Independent Offices meeting on 18:01:2023.
2	CS, National Treasury The Board held discussions with the National Treasury CS Prof. Njuguna Ndung'u on enhanced funding for service delivery on 07:02:2023
3	Public Service Commission Board engaged PSC to receive approved HR instruments on 09:02:2023
4	International Committee of the Red Cross (ICRC) The CEO led management in meeting Mr. Richard Philbim and Umazi Malingi of ICRC in discussion on areas of partnership 24:01 :2023.
5	International Peace Support Training Center The CEO led a management team in meeting the IPSTC to deliberate on mutual areas of collaboration.
6	Director of Public Prosecutions 1. The Chair participated in the Africa Prosecutors' Association Conference and 16th Annual General Meeting opened by H.E President in Mombasa. 2. The Chair accompanied by DI met the DPP and discussed areas of mutual benefit in Mombasa on 02:02:2023
7	National Police Service Byelections monitoring on 06:01 :2023
8	Independent Electoral Boundaries Commission Byelections monitoring on 06:01 :2023
9	PCAK Commissioner Dr. Tororey presented a talk to PCAK on 14:01 :2023.
10	National Task Force on Improvement of the Terms and Conditions of Service and other reforms of the National Police Service and Kenya Prisons Service. The taskforce submitted its recommendations to the Police and Prison Reforms Task Force, its recommendations on terms and conditions of service and other reforms for the Members of the National Police Service. 01:03:2023

11	23rd Commonwealth Conference (CLC) in Goa, India	Law	Dr. Praxedes Tororey attended a Conference in Goa, India. 06:03:2023
12	ODPP		IPOA participated in a Planning Workshop for Phase II(2023-2025) of the GIZ Program to Build and Strengthen Police Structures in Selected African Partner Countries-Country Component Kenya on 07:03:2023
13	Kenyatta University		3-day sensitization and complaints handling clinic at a student's forum. 10:03:2023
14	NANHRI, KNCHR, IMLU, Mathare Social Justice Centre and APCOF		The CEO and DI attended a report launch on the use of lethal force by police. The report was prepared in collaboration with IPOA. 10:03:2023
15	Parliamentary Committee on National Security, Defence and Foreign Relations		Chair Anne Makori sensitized the Parliamentary Standing Committee on National Security, Defence and Foreign Relations on the mandate and functions of IPOA in Naivasha. Present was CS, Interior Hon. (Prof.) Kindiki 11:03:2023
16	Attorney General's office and OHCHR		IPOA contributed to discussions on the implementation of the UNCAT and ICCPR conventions on human rights. 11:03:2023
17	NPS		Several IPOA representatives sensitized police officers on the IPOA mandate across the regions and HQs. Various dates in March.
18	British High Commission		CEO held discussions aimed at building Authority capacity with the BHC. 09:03:2023
19	United Nations Development Programme		CEO held discussions with UNDP representatives to create a linkage between IPOA and the newly established Independent Complaints Commission (ICC) of Malawi. 15:03:2023
20	IJM, State and Non-State actors including the NPS		IPOA attended the launch of the Victims and witnesses psychological support network booklet. 15:03:2023
21	NGAO officials		IPOA representatives engaged senior NGAO officers to improve relationships and facilitate access to members of the public. Various dates.
22	Githurai Social Justice Centre and Dagoretti Social Justice Centres		IPOA attended IJM sponsored justice centers at Dagoretti and Githurai on 29 <sup>th</sup> and 30 <sup>th</sup> March 2023.
23	Witness Protection Agency		IPOA attended and validated the 2023-2028WPA Strategic Plan. Other representatives: AG's office, NPS, IEBC, EACC, National Crime Research Centre, National Law Reforms. 23:03:2023

24	Missing Voices	IPOA CEO joined actors in the criminal justice system in Yala, Siaya County to attend the release of a report on enforced disappearance and extrajudicial killings. 24:03:2023
25	Public Service Commission	Board Chair and CEO attended a PSC report launch on 31:03:2023
26	NCCK, EACC, IEBC, NGAO	IPOA sensitized the youth on IPOA's role in policing during the 'Youth for Peace, Cohesion and Dignified Livelihoods' conference in Murang'a town. 24:03:2023
27	Assorted local and international media	Assorted dates to articulate IPOA's position on topical mandate issues.
28	University of Nairobi	IPOA for three days participated in the Career Week at the University of Nairobi's Faculty of Business and Management Studies in Kabete. 04:04:2023
29	US Government	IPOA Chairperson Anne Makori received a donation of four field operation vehicles from the United States Government. 12:04:2023
30	UN Women	IPOA Commissioners Fatuma Mohammed and Doreen Muthaura led a resource mobilization meeting with the UN Women. 11:04:2023
31	Parliamentary Committee on Administration and Internal Affairs	IPOA presented its draft regulations to the Parliamentary Committee aiming for value addition as it prepares to ease its operations through the regulations once enacted. 14:04:2023
32	Parliamentary Committee on Subsidiary Legislation	IPOA presented its draft regulations to the Parliamentary Committee aiming for value addition as it prepares to ease its operations through the regulations once enacted. 28:04:2023
33	Worldwide Fund for Nature Kenya (WWF-Kenya)	Commissioner Fatuma Mohamed paid a courtesy call on WWF CEO Mohammed Awer and discussed IPOA mandate issues. 05:04:2023
34	National Police Leadership Academy	DIRM visited the conference NPS facility in preparation to hold dialogue sessions with senior police officers in May 2023. 25:04:2023
35	NPS	Several IPOA representatives sensitized police officers on the IPOA mandate across the regions and HQs. Two major Board-led inspections and outreach excursions were attended to. Various dates.
36	NGAO officials	Senior IPOA representatives engaged senior NGAO officers to improve relationships and facilitate access to members of the public. Various dates.

37	Africa Nazarene University	Dr. Praxedes Tororey spoke at the fourth Africa Nazarene University's Legal Aid week where she appeared as the guest speaker. 03:04:2023
38	NCAJ Committee on the Review of SGBV Policies and Laws in Kenya	Commissioner Fatuma Mohammed retreated with the NCAJ Committee to review the SGBV policies and laws. 26:04:2023
39	Haki Africa	RC Nyeri Regional office held discussions on IPOA mandate and areas that need collaboration between the two organizations. 27:04:2023
40	International Commission of Jurists (ICJ) Kenya Section	IPOA Chair agreed to write a foreword for a book in which the ICJ have abbreviated the IPOA, NPS and the NPSC Acts to enable quick reading and reference across the Criminal Justice Sector. 18:04:2013
41	NPS	Several IPOA representatives sensitized NPS officers on the IPOA mandate across the country. Several CIPU inspections, dialogue session in Ngong' and outreach excursions were attended to. Various dates in April.
42	NGAO officials	Senior IPOA representatives engaged senior NGAO officers to improve relationships and facilitate access to members of the public. Various dates.
43	Independent Complaints Commission (ICC) Malawi	The IPOA Board led in hosting the Malawi ICC for experiential learning. 8-11:05:2023
44	ODPP, Kenya Prisons Service, the Judiciary and KNCHR and HAKI Africa	Commissioner JM Waiganjo led in a HAKI Africa sponsored dialogue session with State Actors to facilitate synergy between the institutions. He also addressed the media. 10-12:05:2023
45	General Accident Insurance	Conducted a financial and mental wellness talk with staff. 12:05:2023
46	Parliamentary Committee on Administration and Internal Affairs	IPOA presented its FY23/24 Estimates of Revenue and Expenditure to the Parliamentary Committee at Pride Inn, Machakos. 17:05:2023
47	Judiciary, Nyeri	RC Nyeri led a team to Nyeri High Court where judgement was to be rendered for an IPOA case. 18:05:2023

48	US Government	Nakuru Office received US Government officials for a post-implementation tour of the secondary data center. 22:05:2023
49	KNCHR	KNCHR Vice Chairperson Dr. Raymond Nyeri's paid a courtesy call to the IPOA CEO. 24:05:2023
50	IJM, ODPP, IAU, NPSC, NPS, CAJ, KNCHR, Amnesty International	IPOA Chair led in an IJM-led Inter-Agency collaboration meeting on data sharing at the Fairview Hotel. 25:05:2023
51	NCAJ Committee on the Review of SGBV Policies and Laws in Kenya	Commissioner Fatuma Mohammed retreated with the NCAJ Committee to review the SGBV policies and laws at the Nairobi Safari Club. 30:05:2023
52	The Executive	Deputy President HE Rigathi Gachagua hosted Chair Anne Makori, VC Dr. Jonathan Lodompui and CEO Elema Halake at his official Karen residence. The CCIIO leadership meeting explored improved collaboration between CCIIOs and the Executive besides realigning focus to the BETA Government agenda. 21:06:2023
53	NPS	Several IPOA representatives sensitized police officers on the IPOA mandate across the regions and HQs. Several Board-led CIPU inspections, dialogue sessions across the Garissa, Nyeri, Kisumu, Kakamega, Eldoret regions and outreach excursions were attended to. Various dates in May.
54	International Peace Support Training Centre (IPSTC)	IPOA and IPSTC representatives met to discuss collaboration in research, training, education, and environmental conservation. 30:05:2023
55	NGAO officials	Senior IPOA representatives including Dr. Praxedes Tororey and JM Waiganjo engaged senior NGAO officers to improve relationships and facilitate access to members of the public. Various dates in May.
56	Various Universities and Colleges	The Communications and Outreach Department and Regional Offices held concerted sensitization forums targeting the youth across various universities in Tharaka Nithi, Kisumu, Nakuru and Kilifi counties. Various dates in May.
57	HAKI Africa, human rights activists, NGAO officials, women leaders and local residents	Chairperson Anne Makori condoled with Shakahola victims and their families during the celebration of the Day of the African Child at Buntwani Park in Malindi. 22:05:2023

58	Huduma Kenya	The CEO Elema Halake committed to collaborate with Huduma Kenya to deliver better policing services to Kenyans by utilizing the Huduma Center framework. He made this commitment when he met Huduma Kenya CEO Benjamin Kai Chilumo and his staff at the Lake Naivasha Resort. 16:06:2023
59	International Justice Mission (IJM)	IPOA Chair Anne Makori hosted the IJM's Africa and Europe Regional President Mr Andy Griffiths and Kenya Country Director Benson Shamala. Mr Griffiths lauded IPOA on its achievements and committed to continue supporting IPOA. 20:06:2023
60	Peace Brigade International (PBI)	Communication and Outreach Department staff held a meeting with officers from the PBI which discussed holding community forums and roundtable meetings with local stakeholders. 16:06:2023
61	Faraja Foundation	The Garissa RC did a presentation on the role of IPOA on SGBV during a workshop on SGBV and interventions on litigation and treatment of both victims and Suspects. 07:06:2023

### Appendix (V): Media Engagements and Blog News

Media Engagements and Blog News		
	Date	Details
1	15:01:2023	IPOA proposes raft of reforms in police service in People Daily
2	18:01:2023	Chair responded to a question by Steve Otieno on police assault in Ruai on Daily Nation.
3	24:01:2023	Chair responded to a journalist regarding a shooting incident in Timboroa on NTV.
4	24:01:2023	Chair responded to a media query on the Pakistani journalist killing on Reuters
5	09.01.2023	Reforms: Ms. Muthaura Sworn in Alongside Former Chief Justice David Maraga on Blog
6	23.01.2023	Officer Guilty of Murdering Teacher - Kakamega High Court on Blog
7	03.02.2023	IPOA Welcomes Sentencing Against Police Officers for Killing Three Men on Blog

8	01:02:2023	IPOA proposes raft of reforms in police service carried in People Daily.
9	03.02.2023	IPOA welcomes sentencing against police officers for killing three men.
10	13.02:2023	IPOA condemns Turkana attack on police officers.
11	20:02:2023	IPOA investigates 467 police officers for misconduct.
12	22:02:2023	Are you results-oriented, self-driven? we are hiring.
13	23:02:2023	The wrong turn that sent bridegroom to GSU fury: justice at last. Carried in various media outlets.
14	24:02:2023	It's life in prison for an officer who shot dead a teacher in Kakamega. Carried in various media outlets.
15	27:02:2023	IPOA wants police linked to COVID curfew murder of boda boda rider prosecuted by the Daily Nation.
16	28:02:2023	IPOA condemns assault leading to the death of a police officer.
17	28:02:2023	IPOA asks IG to unearth factors leading to attacks on police.
18	30:03:2023	Hon. JM Waiganjo attended Haki Zinapokiukwa talk show on KTN.
19	28:03:2023	Hon. JM Waiganjo attended K24 Punchline on the demonstrations.
20	27:03:2023	Monitoring of Police Conduct During the Azimio Demonstrations.
21	25:03:2023	Accident Involving Members of the National Police Service.
22	21:03:2023	Monitoring of Police Conduct During the Azimio Demonstrations.
23	24:03:2023	Inaction Is Most Unbecoming of Police, Kenyans Tell IPOA.
24	13:03:2023	Shooting Incident in Murang'a County
25	02.03.2023	Investigations Into Police Misconduct, Deaths, Serious Injuries: Half-Year Report January to June 2022.
26	15.03:2023	ODPP approves murder charges against three police officers after IPOA investigation.
27	10:03:2023	Court spits on Blue Code of Silence and finds police officer guilty of injuring a bystander by unjustifiably firing his gun.
28	10:03:2023	Nairobi Regional Commander Calls for More Cooperation With IPOA.
29	10:03:2023	IPOA opposes release of accused officer on bond, as he is linked to witness's murder
30	01:03:2023	IPOA Recommends Broad Welfare Enhancements for Police and Prison Officers.

31	03:04:2023	Hon. JM Waiganjo attended the Maandamano Crossfire on Hot 96FM.
32	09:04:2023	IPOA launches investigations into the death of a man in Tharaka Nithi County.
33	13:04:2023	Pay From Your Own Pocket, Court Orders Officer for Unjustifiable Shooting.
34	28:04:2023	IPOA Was Right to Clear Officers: High Court.
35	06:04:2023	IPOA Chair attended to the media in Lamu following a fatal attack on a police officer.
36	08:04:2023	IPOA Chair attended to a verbal media enquiry by the Standard.
37	18:04:2023	IPOA Chair attended to a media enquiry by the People Daily on the death of Mr. Arshad.
38	18.04.2023	IPOA Chairperson attended to a media enquiry by an international press freedom organization, Committee to Protect Journalists on investigations into Pakistani journalist Arshad Sharif's slaying.
39	10:05:2023	IPOA launches investigations into the fatal shooting of a minor and injury of three in Jua Kali in Kisumu County.
40	10:05:2023	Hon. JM Waiganjo addressed the media during a dialogue session organized by HAKI Africa in Nyeri County.
41	27:05:2023	IPOA launches investigations into the fatal shooting of six and injury of others in Migori County.
42	03:06:2023	Condolences following the fatal attack on National Police Reservists in Mandera County.
43	19:06:2023	Shooting incident in Lamu County.
44	02:06:2023	Public goodwill is key to our investigations. Presented on Ramogi TV

## THE IPOA BOARD



### **Mrs. Anne Makori**

*Chairperson*

Mrs. Anne Makori is the Chairperson of the Independent Policing Oversight Authority. She holds a Law Degree (LLB Hons) from the University of Nairobi, a Postgraduate Diploma from the Kenya School of Law, a Postgraduate Diploma in Human Resource Management and a Masters in Leadership. She is a Certified Public Secretary (C.P.S.) K., a Certified Professional Trainer and a Certified Professional Mediator.

Anne has a vast experience spanning over 20 years with exposure at both board and management levels. She has worked for the Government of Kenya, the media industry, the banking sector and legal practice specializing in civil litigation, conveyancing and corporate law. Mrs. Makori has also undertaken human resource consultancies at both local and international levels.

She is an experienced leader in strategy development and implementation, company secretarial, organizational review, performance management, culture and change management as well as business development having previously given oversight and leadership at different levels including serving as a General Manager in charge of business development, legal and human resources.

Mrs. Makori is a member of Law Society of Kenya (LSK), Institute of Certified Public Secretaries of Kenya (ICPSK) and the Institute of Human Resource Management (IHRM). She is also actively involved in community service in the areas of education, literacy and language development for small and marginalized community groups as well supporting Churches.



**Dr. Jonathan Lodompui, PhD**  
*Vice-Chairperson*

Dr. Lodompui holds a PhD in Political Science and Public Administration with a bias in conflict transformation, a Master's Degree in International Relations and Diplomacy and a Bachelor's Degree in Public Administration and Political Science biased on reforms and transformational development all from the University of Nairobi. He also holds two Diplomas.

He has management experience in various organizations and in national consultancies in transformative development, peace building, conflict management and security matters. He has presented locally, internationally and contributed in academic journals including; Conflict Analysis and Mapping in Kenya, Impoverishment of the Pastoralists Groups in Kenya, Fathers are parents too, the Collapse of the EAC in 1977, the National interest of Tanzania, Samburu origins, Migrations and settlement and Internal and external conflict triggers.

He is the Vice Chairperson at IPOA, and the immediate former Director for the Enablers and Macros Directorate at the Kenya Vision 2030 Delivery Secretariat, which is charged with coordination of the implementation of infrastructure projects.

Prior, he worked with the Military as an Air Force Officer, the Child Fund as a Regional Coordinator and at the Teachers Service Commission as a Chief Research Officer. He also taught at various universities including the University of Nairobi, Technical University of Kenya, Africa Nazarene University and the United States International University.



**Hon. John Waiganjo**  
*Commissioner*

Hon. John Waiganjo is an Advocate of the High Court with a Law Degree from the University of Nairobi and a Postgraduate Diploma in Law from the Kenya School of Law. He was admitted to the Bar in 1996.

He represented the Ol Joro Orok Constituency in Parliament between 2013 to 2017 where he was credited for making more than 360 presentations. In Parliament, he was a member of the

Departmental Committee on Justice and Legal Affairs where his name is synonymous with the Penal Code (Amendment) Bill and the Criminal Procedure Code (Amendment) Bill which sought to abolish the death penalty. Championing for proper procedures to be followed during drafting and enactment of laws by various State agencies, Hon. Waiganjo supported the Parliamentary Committee on Delegated Legislation's rejection of PSV regulations developed by the National Transport and Safety Authority which had not been tabled in Parliament arguing that it was only Parliament that could make laws.

Hon. Waiganjo is also a Co-Convenor of the Kenya Parliamentary Human Rights caucus and a member Law Society of Kenya.

He is senior partner at J.M. Waiganjo and Company advocates, an avid sports fan and a black belt in Shoto Kan martial artist.

Hon. John Waiganjo is the Chairperson of the Finance and Administration Board Committee.



**Ms. Fatuma Mohamud**  
*Commissioner*

Fatuma is a gender and governance specialist who holds a Masters and Bachelor's Degree in Gender and Development Studies from the University of Nairobi. She has over 20 years experience in policy-related development issues, policy formulations, dealing with stakeholders, donor organizations and local communities.

She is a trained mediator with expertise in fostering peaceful coexistence, conflict management and national cohesion. She is the founder of the Women Centre for Peace and Development, an NGO that empowers marginalized women in peace, security and education through economical and political participation in the northern Counties of Kenya. She is knowledgeable of the relevant national and international gender and human rights instruments, convention and legislation.

Fatuma was a Commissioner with the National Cohesion and Integration Commission and also served as a part time lecturer at the Egerton University's Institute of Women Gender and Development Studies. She is a member of the National Women Steering Committee which advocates for the implementation of the two-third constitutional gender rule. She also served at the Barclays Bank (K) Ltd. in several capacities. She chairs the Communication and Outreach Committee of the Board.



**Ms. Doreen Muthaura, MBS**  
*Commissioner*

Ms. Muthaura is an advocate of the High Court of Kenya of over 15 years standing, an expert in Legislative Drafting, Law Reform, Policy Formulation and evidence based Regulatory Impact Assessment (RIA).

She holds Legum Magister, (Master of Laws—LLM) with Distinction from the University of London, Law Degree (LLB Hons.) from Moi University, a postgraduate Diploma in Legal Studies from the Kenya School of Law, a Postgraduate Diploma in Legislative Drafting from the Royal Institute of Public Administration (RIPA – International) London, a Postgraduate in Evidence Based Policy Formulation and Translating Policy into Legislation from RIPA International London, Certificate in Effective Governance, Leadership and Integrity from the Griffith University, Queensland Australia amongst other professional and academic training.

Ms. Muthaura has served the public with distinction in various capacities. She was the Vice Chairperson and Commissioner at the Kenya Law Reform Commission, from 2013 to 2018. At the KLRC Ms Muthaura chaired the Committee on Law Reform, Policy Formulation and Legislative Services, spearheaded and drafted the first Legislative Process Guide in Kenya, participated in the drafting of over 60 model laws for County Governments customization and adoption, developed several Government policies and other legal instruments.

She is a Law Lecturer and has trained County Attorneys and other senior Government officers.

Ms. Muthaura worked for the Commission for the Implementation

of the Constitution (CIC) from 2011. At the CIC she participated extensively in drafting all laws required by the Fourth Schedule to the Constitution.

Ms Muthaura was instrumental in drafting the National Police Service Act, National Police Service Commission Act, Independent Policing Oversight Authority Act, Kenya Defence Forces Act, Power of Mercy Act, National Security Council Act, National Intelligence Service Act, amongst others.

She is also a Parliamentary Counsel having worked for the Office of the Attorney-General, State Law Office, Legislative Drafting Department. At the AG Chambers, Ms. Muthaura drafted several legal instruments, Bills and subsidiary legislation and offered high profile legal and legislative advice to the Government of Kenya.

She has participated in various Taskforces and Committees. She was a member of the Taskforce on the Review of the Mandatory Nature of the Death Penalty in Kenya. Ms. Muthaura has also undertaken Law Reform and Legislative Drafting Consultancies at both local and international levels.

She is a Member of the Law Society of Kenya (LSK), Member of the East African Law Society, Member of the Commonwealth Association of Lawyers, Member of Commonwealth Association of Legislative Counsel (CALC), Member of Chevening Scholars Alumni, Member of the Federation of Women Lawyers Kenya Chapter FIDA-K, Member of the PCAK, and an Australian Award Fellow.

Ms. Muthaura is also actively involved in community service in the areas of human rights, education as well supporting women, churches and other charity organizations.

At the IPOA, Ms. Muthaura is the Chairperson of the Human Development Committee. Chairperson of the Ad-Hoc Committee on IPOA Regulations. Member of the Communications and Outreach Committee. Member of the Finance and Administration Committee, among others.



**Dr. Walter Owen Ogony**  
*Commissioner*

Dr. Ogony, a distinguished medical practitioner, is a former Chief Medical Specialist at the Kenyatta National Hospital and Assistant Director of the Surgical Division. He has served in Public Service for 35 years, including 27 at Kenyatta National Hospital where he rose to the Chief Specialist position.

He holds a Masters Degree in Medicine from the University of Nairobi, Postgraduate Diploma from University of London, and Fellowship of the Eastern Africa College of Ophthalmologists. He is a registered and licenced member of the Medical Practitioners and Dentists Board and also a member of the Kenya Medical Association and Ophthalmological Society of Kenya.

He is vastly experienced in medical practice having initially worked as a general practitioner, then later as a specialist, medical education and management. He chaired and also sat as a member of several taskforces and committees of the Kenyatta National Hospital while in service.

He has attended several courses including, Senior Management Course at the Kenya School of Government, Corporate Governance, BIDE Performance Contracting, Industrial Relations at F.K.E and Trustee Development Programme Kenya. He is a past Chair and member of the Board of Governors of Sidindi Secondary School and a past member of the Nairobi Health Management Board.

In 2012, the President awarded Dr. Ogony the Order of the Grand Warrior (OGW) for his exemplary service to the nation.



**Dr. Praxedes Tororey**  
Commissioner

Dr. Praxedes Tororey holds a Masters degree in Women's Law from the University of Zimbabwe and is pursuing another Masters in Diplomacy and Foreign Policy at Moi University.

She has a Bachelor of Laws (LLB); University of Nairobi, Diploma in International Environmental Law-making and Diplomacy; University of Joensuu, Diploma in Women's Law and a Diploma in Law from the Kenya School of Law, Certificates in Management and Strategic Reform of Electoral Processes, Legal Audits, Legislation Drafting, Mediation, Arbitration, Conflict Management and Dispute Resolution, Strategic Leadership Development Programme and Corporate Governance.

Praxedes has over 30 years of public service having worked as

a Magistrate in Narok, Nanyuki, Karatina and Machakos Law Courts.

She participated in the development of the Judiciary Bench Book for Magistrates in criminal proceedings. She also developed a training manual on application of Human Rights Instruments in Courts by judicial officers.

She served as an in-house General Counsel with a State Corporation and Constitutional Commission in Public sector management, constitutional development, administration of justice, human rights, devolution, policy and legislative drafting, elections management, management of forests and corporate governance including development of national anti-corruption frameworks.

She was Director, Legal and Public Affairs at Independent Electoral and Boundaries Commission (IEBC). Among other achievements, she supported the transition of Kenya's electoral management body from ECK, IIEC to the IEBC, developed the Referendum Regulations, 2010 and the Referendum Media Guidelines of the same year.

Dr. Tororey also served as the Corporation Secretary and Head of Legal Services at the Kenya Forest Service. Here, she helped develop the Board Code of Conduct, Code of Conduct for disciplined officers, four (4) subsidiary legislations under the

Forest Act and a litigation strategy for the Service.

She also trained forest officers in prosecutions and oversaw their Gazettement.

She is a member of the International Commission of Jurists (Kenya Chapter), Law Society of Kenya, FIDA-Kenya and Kenya Women Judges Association, Associate Member of the Chartered Institute of Arbitrators, Member, Consolata Friends Association (Flora Chapel Branch), Vice Chairperson, One More Day for Children and a life member of the Red Cross Society of Kenya.

She has undertaken various leadership responsibilities including; Chairperson, Review of Electoral Laws Taskforce and Referendum Technical Committee (IEBC), member to the Taskforce on Review of Legal, Policy and Institutional Framework for fighting Corruption in Kenya, 2015, Secretary, Legal Reforms, Electoral Code of Conduct and Compliance Committee (IEBC), Taskforce Member, National Steering Committee on Devolved Government; Chairperson, Court Users Committee, Registrar of Titles, Ministry of Lands, Past Secretary, Jurist of the Year – International Commission of Jurists (ICJ).

Dr. Tororey is a member of the Technical Committee of the Board.

### IPOA Key Results Areas



**01**  
Police  
Accountability  
KRA ONE

**KRA TWO**  
**02**  
Stakeholder  
Cooperation &  
Complementarity  
KRA TWO

**03**  
Research &  
Information  
Management  
KRA THREE

**KRA FOUR**  
**04**  
Institutional  
Capacity  
KRA FOUR

# IPOA *in a nutshell*

## THE IPOA FUNCTIONS

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**1. To investigate deaths and serious injuries caused by Police action:** IPOA investigates deaths and serious injuries arising from Police action and recommends disciplinary action or prosecution to prevent impunity and enhance accountability within the NPS.

**2. To investigate Police misconduct:** IPOA receives complaints from members of the public and Police on Police misconduct and undertakes independent investigations. IPOA can also initiate investigations on its own motion and may refer cases to appropriate bodies including seeking the courts intervention to have its recommendations implemented.

**3. To monitor, review and audit investigations and actions by Internal Affairs Unit of the Police:** IPOA oversees the work of the Internal Affairs Unit (IAU) of the Police to independently verify that the internal Police system deals with complaints against officers fairly and effectively. The Authority can take over investigations if not satisfied with IAU's intervention.

**4. To conduct inspections at Police premises:** This seeks to ensure that Police premises meet basic predefined standards and that of suspects and detainees is in line with the Constitutional principles.

**5. To monitor Police operations affecting members of the public:** IPOA independently scrutinizes policing operations affecting members of the public to ensure policing is conducted for the benefit of the people of Kenya. Where excessive use of force and abuse of power is detected, independent investigations and remedial action is recommended.

**6. To review the functioning of the internal disciplinary process:** IPOA monitors internal Police disciplinary processes to ensure fairness and effectiveness and may conduct surveys to assess improvement in Police internal accountability mechanisms.

**7. Reporting:** IPOA is required to prepare a performance report every six months and an annual report to inform the public of its activities and provide recommendations for improvement of the functioning of the NPS.

## FREQUENTLY ASKED QUESTIONS

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**1. Is IPOA part of the Police?** IPOA is not part of the National Police Service. It is an independent authority established under the Independent Policing Oversight Authority Act (No. 35 of 2011) to provide for civilian oversight over the work of the Police in Kenya. Article 244 of the Constitution requires the Police to strive for the highest levels of the discipline and professionalism: promote and practice, transparency and accountability in execution of their duties. Under the law, IPOA holds them accountable to this standard.

**2. Does IPOA take complaints directly from the public?** Yes, individuals and organisations who have specific complaints regarding Police action or conduct are free to make formal complaints to IPOA for investigation.

**3. How do I file a complaint?** A complaint can be filed through a visit to the IPOA offices, a telephone call, the IPOA website, a letter or email. You can also dial the toll-free number 1559 to lodge your complaint.

**4. What happens after my complaint is received?** All complaints received are processed through the Complaints Management System and necessary action scheduled and undertaken by the complaints team which comprises investigative and legal teams.

**5. Does IPOA have capacity to investigate all complaints?** Though IPOA is continually building human resource and technical capacity, the Authority endeavours to attend to all complaints within a reasonable time period. Complaints that fall outside the IPOA mandate area may be forwarded to the Internal Affairs Unit of the National Police Service or to a responsible officer for appropriate action. In every case, effort will be made to resolve the issue and notify the complainant.

**6. What happens to an officer who is found culpable?** IPOA has power to recommend prosecution and/or disciplinary action for an officer who is found to have violated the law or acted in a manner that brings disrepute to the National Police Service. IPOA may also recommend a change in process or procedures of the National Police Service.

**7. What is the responsibility of the National Police Service Commission and the Office of the Inspector General?** The National Police Service Commission (NPSC) is a constitutional body established under Article 246 of the Constitution. The NPSC shall recruit and appoint persons to hold offices in the service, confirm appointments, and determine promotions and transfers within the National Police Service. The Inspector General (IG) is the overall commander of the National Police Service exercising independent control and management of the service. The IG is assisted by two deputies in-charge of the Kenya Police and the Administration Police.

**8. What can I complain about?** IPOA receives complaints relating to Police misconduct and criminal action or inaction by the Police.

**9. Can Police themselves raise complaints with IPOA?** Yes, Police officers can record formal complaints with IPOA regarding misconduct by their colleagues or superiors.

**10. What constitutes the functions and responsibilities of IPOA?** IPOA's functions and responsibilities are spelt out in Section 6 of the Independent Policing Oversight Authority Act.

.....**Now You Know.**

**You can lodge a  
complaint against  
or compliment a  
police officer  
direct to IPOA by  
dialling 1559 toll  
free\***

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Or by emailing: [complaints@ipoa.go.ke](mailto:complaints@ipoa.go.ke)

\* Calls can be received during working hours and are free of call charges



**Guarding  
Public  
Interest in  
Policing**